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#### EAST HERTFORDSHIRE DISTRICT COUNCIL

NOTICE IS HEREBY GIVEN that a meeting of East Hertfordshire District Council will be held in the Council Chamber, Wallfields, Hertford on Wednesday 24th July, 2024 at 7.00 pm, for the purpose of transacting the business set out in the Agenda below, and you are hereby summoned to attend.

Date this 17 day of July 2024

James Ellis
Head of Legal and
Democratic Services

Note: Prayers will be said before the meeting commences. Those Members who do not wish to participate will be invited to enter the Chamber at their conclusion

This meeting will be live streamed on the Council's Youtube page: <a href="https://www.youtube.com/user/EastHertsDistrict">https://www.youtube.com/user/EastHertsDistrict</a>

#### **AGENDA**

1. Chairman's Announcements

To receive any announcements from the Chairman.

2. Leader's Announcements

To receive any announcements from the Leader of the Council.

3. Apologies for Absence

To receive any Members' apologies for absence.

4. Minutes - 15 May 2024 (Pages 5 - 22)

To approve as a correct record and authorise the Chairman to sign the Minutes of the Council meetings held on 15 May 2024.

#### 5. Declarations of Interest

To receive any Members' declarations of interest.

#### 6. Petitions

To receive any petitions.

#### 7. Public Questions (Page 23)

To receive any public questions.

#### 8. Members' Questions (Page 24)

To receive any Members' questions.

#### 9. Executive Report - 4 June 2024 (Pages 25 - 27)

To receive a report from the Leader of the Council and to consider recommendations on the matters below:

- (A) Hertfordshire Development Quality Charter\_(Pages 28 42)
- (B) Walkern Neighbourhood Plan First Revision Adoption\_(Pages 43 125)
- 10. Community Governance Review (Pages 126 134)

#### 11. Motions on Notice

To receive Motions on Notice.

- (A) Local Government Funding\_(Page 135)
- (B) The Ecological and Biodiversity Crisis\_(Pages 136 137)

#### **Disclosable Pecuniary Interests**

A Member, present at a meeting of the Authority, or any committee, subcommittee, joint committee or joint sub-committee of the Authority, with a Disclosable Pecuniary Interest (DPI) in any matter to be considered or being considered at a meeting:

- must not participate in any discussion of the matter at the meeting;
- must not participate in any vote taken on the matter at the meeting;
- must disclose the interest to the meeting, whether registered or not, subject to the provisions of section 32 of the Localism Act 2011;
- if the interest is not registered and is not the subject of a pending notification, must notify the Monitoring Officer of the interest within 28 days;
- must leave the room while any discussion or voting takes place.

#### **Public Attendance**

East Herts Council welcomes public attendance at its meetings and meetings will continue to be live streamed and webcasted. For further information, please email <a href="mailto:democraticservices@eastherts.gov.uk">democraticservices@eastherts.gov.uk</a> or call the Council on 01279 655261 and ask to speak to Democratic Services.

The Council operates a paperless policy in respect of agendas at committee meetings and the Council will no longer be providing spare copies of Agendas for the Public at Committee Meetings. The mod.gov app is available to download for free from app stores for electronic devices. You can use the mod.gov app to access, annotate and keep all committee paperwork on your mobile device.

Visit https://www.eastherts.gov.uk/article/35542/Political-Structure for details.

Committees using whatever, non-disruptive, methods you think are suitable, which may include social media of any kind, such as tweeting, blogging or Facebook. However, oral reporting or commentary is prohibited. If you have any questions about this please contact Democratic Services (members of the press should contact the Press Office). Please note that the Chairman of the meeting has the discretion to halt any recording for a number of reasons, including disruption caused by the filming or the nature of the business being conducted. Anyone filming a meeting should focus only on those actively participating and be sensitive to the rights of minors, vulnerable adults and those members of the public who have not consented to being filmed.

MINUTES OF A MEETING OF THE COUNCIL HELD IN THE COUNCIL

CHAMBER, WALLFIELDS, HERTFORD ON WEDNESDAY 15 MAY 2024, AT 6.30 PM

PRESENT: Councillor C Horner (Chairman).

Councillors M Adams, R Buckmaster,

P Boylan, C Brittain, M Butcher, I Devonshire, E Buckmaster, V Burt, R Carter, N Clements, M Connolly, B Crystall, A Daar, B Deering, Y Estop, V Glover-Ward, M Goldspink, C Hart, G Hill,

D Hollebon, A Holt, S Hopewell, T Hoskin, D Jacobs, S Marlow, S Nicholls, A Parsad-Wyatt, V Smith, T Stowe, M Swainston,

J Thomas, R Townsend, S Watson, D Willcocks, G Williamson, C Wilson,

F Woolf and J Wyllie.

#### **OFFICERS IN ATTENDANCE:**

Richard Cassidy - Chief Executive

James Ellis - Head of Legal and Democratic

Services and Monitoring Officer

Steven Linnett - Head of Strategic

Finance and Property

Katie Mogan - Democratic and

**Electoral Services** 

Manager

Helen Standen - Deputy Chief

Executive

#### 1 HONORARY ALDERMAN

Councillor Crystall proposed and Councillor Goldspink seconded a motion that, pursuant to the provisions of Section 249 of the Local Government Act 1972, the title of Honorary Alderman be conferred on Mark Pope, Peter Ruffles and Suzanne Rutland-Barsby, former members of East Hertfordshire District Council.

After being put to the meeting, and a vote taken, the motion was CARRIED unanimously.

**RESOLVED** - that, pursuant to the provisions of Section 249 of the Local Government Act 1972, the title of Honorary Alderman be conferred on Mark Pope, Peter Ruffles and Suzanne Rutland-Barsby.

Mark Pope, Peter Ruffles and Suzanne Rutland-Barsby received a framed certificate from the Chairman.

Councillors Deering, Goldspink, Clements, E Buckmaster, Carter, Smith and Dumont paid tribute to the former councillors and the work they carried out in office.

Mark Pope, Peter Ruffles and Suzanne Rutland-Barsby thanked the Council for the award.

#### The meeting closed at 6.50 pm

Chairman	
Date	

MINUTES OF A MEETING OF THE

COUNCIL HELD IN THE COUNCIL CHAMBER, WALLFIELDS, HERTFORD ON WEDNESDAY

15 MAY 2024, AT 7.00 PM

<u>PRESENT:</u> Councillor C Horner (Chairman).

Councillors M Adams, D Andrews, R Buckmaster, P Boylan, C Brittain,

M Butcher, I Devonshire, E Buckmaster,

S Bull, V Burt, R Carter, N Clements,

M Connolly, S Copley, B Crystall, A Daar, B Deering, T Deffley, J Dumont, J Dunlop,

Y Estop, V Glover-Ward, M Goldspink, C Hart,

G Hill, D Hollebon, A Holt, S Hopewell,

T Hoskin, D Jacobs, S Marlow, G McAndrew,

S Nicholls, A Parsad-Wyatt, V Smith, T Stowe, M Swainston, J Thomas,

R Townsend, S Watson, D Willcocks,

G Williams, G Williamson, C Wilson, F Woolf,

J Wyllie and D Woollcombe.

#### **OFFICERS IN ATTENDANCE:**

Richard Cassidy - Chief Executive

James Ellis - Head of Legal and

Democratic Services and

Monitoring Officer

Steven Linnett - Head of Strategic

Finance and

Property

Katie Mogan - Democratic and

**Electoral Services** 

Manager

Helen Standen - Deputy Chief

Executive

#### 2 CHAIRMAN'S ANNOUNCEMENTS

The Chairman welcomed Members to the meeting and reminded them that the meeting was being webcasted.

The Chairman presented the meeting with the Annual Report video for 2023/24 which highlighted the work of the council over the last year.

The Chairman said that it had been an honour to represent East Herts in his role over the last six months. He said he had attended several events and highlighted those that were profound and moving such as Holocaust Memorial Day and the service in Bishop's Stortford for the Royal British Legion. He said that he had enjoyed his six months as Chairman and thanked Officers for their support and thanked the Members for their consideration and respect given to the office of Chairman in the debates at meetings.

Councillor Deering thanked the Chairman for his work over the last six months.

#### 3 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Cox and Redfern.

#### 4 <u>ELECTION OF A CHAIRMAN 2024/25</u>

It was proposed by Councillor Glover-Ward and seconded by Councillor Goldspink that Councillor Connolly be elected as Chairman of the Council for the 2024/25 Civic Year. After being put to the meeting and a vote taken, the motion was declared CARRIED.

**RESOLVED** – That Councillor Connolly be elected as Chairman of the Council for the 2024/25 Civic Year.

Councillor Connolly made the statutory declaration of acceptance of office and took the chair.

#### 5 <u>ELECTION OF A VICE-CHAIRMAN 2024/25</u>

It was proposed by Councillor Wilson and seconded by Councillor Hoskin that Councillor Adams be elected as Vice-Chairman of the Council for the 2024/25 Civic Year. After being put to the meeting and a vote taken, the motion was declared CARRIED.

**RESOLVED** — That Councillor Adams be elected as Vice-Chairman of the Council for the 2024/25 Civic Year.

Councillor Adams made the statutory declaration of acceptance of office.

#### 6 FURTHER CHAIRMAN'S ANNOUNCEMENTS

The Chairman thanked Councillor Horner for his time as the previous Chairman and said that she had been watching carefully and hoped to emulate him. She announced that the charity she would be raising money for was CHIPS — Childrens Integrated Play Schemes'.

#### 7 LEADER'S ANNOUNCEMENTS

The Leader congratulated the Chairman and Vice Chairman into their new roles and said that he had no doubt that they would be a wonderful representation for the district.

The Leader thanked Councillor Horner for his work over the last few months and to Councillor Butcher for his time in the role. He said that a lot of time and effort went into ensuring the council meetings run smoothly.

The Leader referred to the Police and Crime Commissioner election that took place in East Herts on the 2 May 2024 and thanked the Returning Officer and the Elections Team for ensuring the process went well. He also thanked the other staff that helped in the many roles needed to help run a successful election.

#### 8 MINUTES - 28 FEBRUARY 2024

Councillor Brittain proposed, and Councillor Daar seconded a motion that the Minutes of the meeting held on 28 February 2024 be approved as a correct record and be signed by the Chairman. On being put to the meeting and a vote taken, the motion was declared CARRIED.

**RESOLVED** – that the Minutes of the meeting held on 28 February 2024 be approved as a correct record and signed by the Chairman.

#### 9 DECLARATIONS OF INTEREST

Councillor Goldspink declared a non-pecuniary interest in item 17 as she was a Member of Stansted Airport Watch.

Councillor Daar declared a non-pecuniary interest in item 17 as she represented a parish council on the Stansted Airport Consultative Committee.

Councillor McAndrew declared a pecuniary interest in item 17 as he sat on the Stansted Airport Consultative Committee and confirmed he would not be speaking or voting on the motion.

Councillor Holt declared a pecuniary interest in item 17 as he sat on the Stansted Airport Consultative Committee and confirmed he would not be speaking or voting on the motion.

Councillor Horner declared a non-pecuniary interest in item 17 as he represented the district council on the Stansted Airport Consultative Committee.

#### 10 PETITIONS

There were no petitions.

#### 11 PUBLIC QUESTIONS

The full responses to the submitted Public Questions can be found in the supplementary <u>here</u>.

#### 12 <u>MEMBERS' QUESTIONS</u>

The full responses to the submitted Members' Questions can be found in the supplementary here.

# 13 POLITICAL BALANCE AND COMMITTEE MEMBERSHIP OF THE COUNCIL 2024/25

The Head of Legal and Democratic Services presented the report. He said that at its annual meeting, Council was required to approve the decision-making arrangements for the discharge of functions.

He said that the Constitution provided that it was the responsibility of the Leader of the Council to determine the Executive arrangements and the Leader's determination on the size of the Executive for 2024/25, and that the portfolio responsibilities remained unchanged from 2023/24.

The Head of Legal and Democratic Services said that appointment to committees and their size was provided in the report. he highlighted that the table at 2.1 should also make

reference to the Harlow and Gilston Garden Town Joint Committee, but was unfortunately missed off, this could be seen at page 42, however.

Councillor Hopewell proposed that the recommendations in the report be supported. Councillor Goldspink seconded the proposal.

Councillor Deering referred to the political balance of the Council in the report. He said that Councillor Glover-Ward was no longer a member of the Green group on Hertford Town Council but was sitting on East Herts Council as a member of the Green group. He asked for clarity as to her position as this had impacts on the political balance.

Councillor Glover-Ward responded and said she was a member of the Green Party and a member of the East Herts Green Group. She said she did not sit on the Green group at Hertford Town Council.

The Head of Legal and Democratic Services confirmed that Councillor Glover-Ward counted towards the 17 members of the Green group on East Herts Council.

Councillor Smith referred to page 42 and said she was no longer sitting on the Human Resources Committee.

Councillor Crystall said there had been changes on the committees this year and he thanked the Chairmen from 2023/24 for their work. He said he was keen to give other people the opportunity to have a Chairman role.

Councillor Dunlop referred to the HGGT Joint Committee. He said that Councillor Crystall was the nominated person but asked if there was a nominated deputy.

Councillor Crystall confirmed that Councillor Glover-Ward was the nominated deputy member. Councillor Deering thanked the outgoing Chairmen of Committees for their work and thanked Councillor Andrews for chairing the Overview and Scrutiny Committee and setting the committee off in a good direction.

The motion to support the recommendation having been proposed and seconded was put to the meeting and upon a vote being taken, was declared CARRIED.

**RESOLVED** – That (A) That the Scrutiny Committees, Regulatory Committees and Joint Committees with the number of voting Members listed in paragraph 2.1 be appointed;

- (B) the political balance of the Council at Appendix A be agreed
- (C) the membership and Chairman of Scrutiny
  Committees, Regulatory Committees and Joint
  Committees be as set out in Appendix B, with
  Members being appointed in accordance with the
  wishes of the political group to whom the seats on
  these bodies have been allocated;
- (D)That the intention of the Leader of the Council to appoint Members to the Executive (in addition to the Leader) with the portfolio responsibilities as detailed in Appendix C be noted;
- (E) That the programme of Council meetings, as detailed at paragraph 4.1, be approved;

(F) That the Head of Legal and Democratic Services be authorised to make changes in the standing membership of committees, joint committees and panels in (A) above, in accordance with the wishes of the political group to whom seats on these bodies have been allocated;

- (G) That the action to be taken by the Head of Legal and Democratic Services, in consultation with the Leader, under delegated authority, concerning the appointment of representatives to outside bodies, be noted; and
- (H) The Head of Legal and Democratic Services be authorised to make such amendments to the Council's Constitution as may be necessary to account for the decisions in (A) to (G) above.

# 14 EXPLORING A CHANGE TO THE COUNCIL'S GOVERNANCE SYSTEM

The Leader of the Council presented the report and said this was a result of the discussions from the joint administration about exploring a different governance system. He said that the key principle was to explore the decision-making process at East Herts and to see if the Leader and Executive model could be improved through a different system. He said that this set the scene for the next stage and the report recommended that the Member Constitution Review Group be repurposed as a way for Members to review the current system and look at the challenges and make recommendations on how to move forward.

Councillor Crystall proposed that the recommendations in the report be supported. Councillor Goldspink seconded the

proposal.

Councillor Goldspink said that she was very keen that all Members were involved in discussions about policy matters at the Council. She said this was a chance for Members to contribute and for their voices to be heard.

The motion to support the recommendation having been proposed and seconded was put to the meeting and upon a vote being taken, was declared CARRIED.

**RESOLVED** – That (A) the membership of the Member Constitution Review Group be extended from six to nine members;

- (B) The Member Constitution Review Group investigate different governance systems and provide recommendations to Council on the best option for East Herts at a future meeting; and
- (C) The revised terms of reference for the group be approved.

#### 15 MINOR AMENDMENTS TO THE CONSTITUTION

The Head of Legal and Democratic Services presented the report. He said that in accordance with paragraph 2.6.5 of the Constitution any minor changes made to the Constitution by the Monitoring Officer must be notified to Members at the next meeting of the Full Council.

He said that the changes in the report were made under two slightly different parts of the Constitution as set out at paragraphs 2.2 and 2.6 of the report, meaning at the terminological change only requires notification to Council, whilst changes required for the proper administration of the Council requires the approval of Members.

He said that the question around the term "chairman" and "chair" was discussed in 2022, however that was as part of a much more substantial, root and branch review of the Constitution where it was gone through in its entirety, page by page and brought before the Council for approval. He said that this was not the same process and was instead a minor change to one piece of terminology. He said that the change being proposed was only in terms of how those posts are referred to in the Constitution itself, and in committee reports. If an individual Member wishes to be verbally referred to by another term, then there is nothing to stop that Member from asking to be referred to in those terms.

Councillor Daar proposed that the recommendations in the report be supported. Councillor Dumont seconded the proposal.

Councillor Daar said that she was surprised the terminology change had not been done before and felt neutral terminology was better. She felt that women were now being recognised and playing an active role in local politics.

Councillor Woolf said she was shocked that this was a discussion the Council were having and felt there were more pressing issues to discuss. She said she understood Councillor Daar's concerns but would continue to use Chairman.

Councillor Williamson said he was not hung up on the terminology but felt the process was unsettling and wanted to raise his concerns. He felt uncomfortable that as the change had been debated at a previous council meeting, it was now being changed under delegated powers. He said that the Constitution allowed the Monitoring Officer to make a terminology change when it was removing inconsistency and errors.

Councillor Carter said that she appreciated change was difficult but this was a new administration and opinions differ. She said she supported this change.

Councillor Swainston said that society and language evolved and recognised that language should be as gender neutral as possible.

Councillor Hart said she did not feel this change in terminology would achieve much.

Councillor Copley said that she was a mother of a young daughter and felt that the Council needed to move with the times and did not want to return home to her daughter to say the Council had decided to keep the term Chairman.

Councillor Williamson requested a separate vote on the recommendations.

The motion to support recommendation A having been proposed and seconded was put to the meeting and upon a vote being taken, was declared CARRIED.

**RESOLVED -** That substitution of the word 'Chairman' with the neutral terminology of 'Chair' throughout the Constitution, other than for the ceremonial role of Chairman of the Council, be noted

The motion to support recommendation B having been proposed and seconded was put to the meeting and upon a vote being taken, was declared CARRIED.

**RESOLVED** – That the minor changes to the Constitution in Appendix A be approved.

#### 16 ANNUAL SCRUTINY REPORT 2023/24

Councillor Andrews, previous Chair of the Overview and Scrutiny Committee, introduced the report. He said that it had been an honour serving as the Chair of the committee and thanked committee members for their support and

understanding for getting the committee underway with new Members. Councillor Andrews acknowledged the support of the Scrutiny Officer.

Councillor Andrews proposed that the recommendation in the report be supported. Councillor Horner seconded the proposal.

Councillor Horner said that the report provided a good summary and an accurate account of activities of the committee. He felt that the committee had grown in confidence over the last year. He thanked Councillor Andrews for his work as Chair and looked forward to working with the new incoming Chair.

Councillor McAndrew made some observations about the spelling and grammar in the report. He thanked the Chair for his work over the last year.

Councillor Deering also thanked the outgoing Scrutiny Officer for her support to the committee. He hoped that there would be sufficient officer support going forward for the committee.

The motion to support the recommendation having been proposed and seconded was put to the meeting and upon a vote being taken, was declared CARRIED.

**RESOLVED -** That the Annual Scrutiny Report covering the 2023/24 Civic year be agreed and published on the council's website.

# 17 REPORTS BY MEMBERS APPOINTED TO OUTSIDE BODIES FOR THE CIVIC YEAR 2023 - 24

The Leader of the Council introduced the report. He said that this report came every year and was an update on the activities of the outside bodies. He said that the report was also recommending that an outside body review be undertaken to make sure the list was up to date.

Councillor Crystall proposed that the recommendations in the report be supported. Councillor Swainston seconded the proposal.

Councillor Clements asked how Members would know about any changes made.

Councillor Crystall said the review would not be cutting the membership of the outside bodies but would be looking at those that had now become redundant.

Councillor Andrews asked for assurance that the individuals on the outside bodies would not be changed.

Councillor Crystall confirmed that it was a refresh and looking at the bodies members were appointed to.

Councillor Hollebon believed that the Stansted Airport Community Trust had been disbanded.

Councillor Crystall thanked Councillor Hollebon for the information and asked Members to let him know if they knew of any other changes to outside bodies to assist in the review.

The motion to support the recommendations having been proposed and seconded was put to the meeting and upon a vote being taken, was declared CARRIED.

**RESOLVED** – That (A) the reports of Members appointed to Outside Bodies for the 2023-24 civic year be received and noted; and

(B) a review of Outside Bodies for 2024/25 be undertaken and reported back at a future Council meeting.

#### 18 MOTIONS ON NOTICE

One motion on notice was submitted.

#### 19 NIGHT FLIGHTS FROM STANSTED AIRPORT

Councillor Goldspink presented her motion on notice. She said that many residents accepted the presence of the airport on their doorstep and appreciated the benefits it brought to the area. She said however one of the downsides was the nuisance of noise at nighttime.

Councillor Goldspink said that Stansted, Heathrow and Gatwick were designated airports and the government had set limits on the number of night flights. The Department of Transport was running a public consultation on the possibility of removing government controls at Stansted airport and move the responsibility to Uttlesford District Council. She said that the best option for residents was Option 3 in the consultation and asked the Council to support this option.

Councillor Wilson seconded the motion and reserved his right to speak.

Councillor McAndrew thanked Councillor Goldspink for bringing the motion to Council. He felt however that the motion did not contain the relevant facts and information for Members to be fully informed. He asked if the Executive Member for Resident Engagement had consulted with residents.

Councillor Devonshire and Councillor Hart said that they were in favour of the motion.

Councillor Deering agreed with Councillor McAndrew that there needed to be more factual evidence. However, he said that the Conservative group were supportive of the motion and many Members represented rural wards. He said that it

was right to say that airports were important as they created jobs but there needed to be a balance.

Councillor Wilson responded to the comments raised. He referred to the comments on data and information and said that there was a nationwide study underway about the impact of noise on people's health, but the study would not be completed until 2025. He said there was a clear demand for air travel and the government needed to find ways of reducing rail fares to reduce domestic air travel.

Councillor Andrews said he agreed with the point about reducing domestic rail fares.

Councillor Stowe said that Luton airport affected areas in the west of the district as well.

Councillor Hollebon said that pollution was also a problem with the airports and said she supported the motion.

Councillor Goldspink responded to the points raised. She said she wanted limits on the number of night flights, not limits of the noise produced by night flights. She again asked the Council to support option 3.

The motion to support the motion having been proposed and seconded was put to the meeting and upon a vote being taken, was declared CARRIED.

**RESOLVED** – That the Council notes that Stansted, Heathrow and Gatwick Airports are all Designated Airports. This means that it is the Government which sets the limits on the number of night flights which are permitted. At other Airports the government expects the local Planning Authorities to set the appropriate night-time flight numbers and noise controls.

The Council further notes that the Department for Transport (DfT) is currently running a public

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Consultation on the possibility of removing Government controls at Stansted Airport. This would mean that night-time flights and noise controls would be solely set and monitored by Uttlesford District Council.

This Council believes that night-time noise from aircraft has an adverse effect on the physical and mental health of people who experience it. Many residents in various parts of East Herts District are affected by this night-time noise, and as a result this Council is vehemently opposed to any possible future increase in the number of night-time flights from Stansted Airport.

East Herts District Council therefore resolves to take part in the Consultation being conducted by the Department for Transport concerning night-time flights from Stansted Airport. It will express support for Option 3, under which the Government's night -time controls would remain in place.

#### The meeting closed at 8.35 pm

Chairman	
Date	

COUNCIL - 24 JULY 2024

#### **PUBLIC QUESTIONS**

Question 1	Carl Warnell to ask Cllr Vicky Glover- Ward, the Executive Member for Planning and Growth
Given the incoming ac	overnment's reallocation of 10 hectares of Green

Given the incoming government's reallocation of 10 hectares of Green Belt in East Herts as "grey belt" what are the parcels of land in East Herts affected and how does this affect planning policy?

### Agenda Item 8

COUNCIL - 24 JULY 2024

#### **MEMBERS' QUESTIONS**

Question 1	Cllr Eric Buckmaster to ask Cllr Vicky
	<b>Glover-Ward, the Executive Member for</b>
	Planning and Growth

As a council that has declared a Climate Emergency and nominally in favour of energy efficiency, are East Herts policies in relation to residents installing Air Source Heat Pumps fit for purpose given that so many applications are declined?

### Agenda Item 9

#### Council

**Date of Meeting:** 24 July 2024

**Report by:** Councillor Ben Crystall, Leader of the

Council

**Report title:** Executive Report – 4 June 2024

Ward(s) affected: All

**Summary** 

 This report details the recommendations to Council made by the Executive at its meeting on 4 June 2024. There was a meeting of the Executive on 9 July 2024 but there were no recommendations to Council.

#### 1.0 Item considered and recommended to Council

- 1.1 Since the last Council meeting, the Executive met on 4 June and 9 July 2024. At these meetings the Executive considered and supported a number of recommendations for Council on the following items:
  - 1.1.1 Hertfordshire Development Quality Charter
  - 1.1.2 Walkern Neighbourhood Plan First Revision Adoption
- 1.2 This report sets out the recommendation for the above items. The full report, including the Appendix, may be viewed on the council's website.
- 1.3 This report excludes items also considered by the Executive where those reports are separate agenda items on the Council agenda.
- 2.0 <u>Hertfordshire Development Quality Charter</u>
- 2.1 The Executive was asked to endorse the Hertfordshire Development Quality Charter as a material consideration for Development Management purposes.

#### **RECOMMENDATION TO COUNCIL:**

- (a) The Hertfordshire Development Quality Charter be agreed as a material consideration for Development Management purposes; and
- (b) Developers, landowners and housing associations in the district be encouraged to voluntarily sign and commit to the design and sustainability pledges set out in the Quality Charter
- 3.0 <u>Walkern Neighbourhood Plan First Revision Adoption</u>
- 3.1 The Executive was asked to consider the recommendation to Council to formally make (adopt) the Walkern First Revision Neighbourhood Plan in accordance with the Planning and Compulsory Purchase Act 2004.

#### **RECOMMENDATION TO COUNCIL:**

(a) That the Walkern Neighbourhood Plan First Revision 2021- 2033, be formally made.

#### 4.0 Executive Decisions

4.1 Other matters determined by the Executive are detailed in the Minutes of the meeting.

### 5.0 Background papers, appendices and other relevant material

- 5.1 Executive minutes 4 June 2024
- 5.2 Hertfordshire Development Quality Charter
- 5.3 Walkern Neighbourhood Plan First Revision Adoption

#### **Contact Member**

Councillor Ben Crystall – Leader of the Council ben.crystall@eastherts.gov.uk

#### **Contact Officer**

James Ellis – Head of Legal and Democratic Services and Monitoring Officer, Tel: 01279 502170. james.ellis@eastherts.gov.uk

#### **Report Author**

Katie Mogan – Democratic Services Manager

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# Hertfordshire Development Quality Charter

The purpose of this charter is to achieve a new benchmark for high quality and sustainable development in Hertfordshire.



**Foreword by Cllr Richard Roberts** Chair of Hertfordshire Growth Board and Leader of Hertfordshire County Council

"This Charter has a simple ambition – to set and achieve a new benchmark for high quality and sustainable development.

Most councils and many developers in the county have declared a climate emergency and are committed to becoming climate neutral within the next generation. The built environment is responsible for about 25% of greenhouse gas emissions, so one of the best things we can do is improve the construction, heating, cooling and powering of our homes and other buildings.

We also know that some people oppose new development because they are concerned about its quality, impact on its surroundings and lack of supporting facilities. This Charter is therefore about achieving exemplary design quality and sustainability performance in new homes and buildings.

It is about making sure that building control compliance, planning policy, design quality and sustainability performance are more than the sum of their parts.

It is a commitment that anyone who builds in Hertfordshire will follow set processes in order to comply with planning and design policies and will seek to achieve high sustainability performance above the current minimums set by building regulations.

It is hoped that the Charter will be signed by all councils, housing associations and developers that are building in Hertfordshire."



# **Growth agenda**

Hertfordshire is planning to build about 100,000 homes and create about 100,000 jobs over the next 15 years. There are currently about 500,000 homes in Hertfordshire, so this is a significant increase.

About half of this development will re-use brownfield land in our towns and villages, at gentle densities that will accommodate new residents and help to support local shops and services.

The other half will be in urban extensions on the edge of our towns and villages as well as some entirely new villages, with good walking, cycling and bus services to town centres, jobs and railway stations.

There are a number of new business parks, life science campuses and film/tv studios that will provide high quality jobs and work with local schools, colleges and universities to offer skills and training.

And all of this development will be supported by new schools, health care, transport, community halls, sports centres and other facilities.

Development is important in itself, to provide homes and jobs and support the socio-economic prosperity of the county, but it has to be done in a way that reduces carbon emissions and protects the air, soil, water, green spaces and natural environment we all rely upon.







# Design

Design is vitally important to ensure that developments are safe, sustainable and desirable place to live.

High quality design refers to architecture and materials used to construct homes and buildings, as well as wider masterplanning factors such as layout and how the development works as a place.

The Government sets out national policies for design in its National Planning Policy Framework and the National Model Design Code.

Both documents emphasise the importance of distinctive places and beautiful buildings. "Beauty is not a cost to be negotiated away: it is the benchmark that all new developments should meet, to turn a collection of buildings into a place, anywhere into somewhere and nowhere into home."

Each council in Hertfordshire has its own more detailed planning and design policies in Local Plans and other planning documents. These include targets for wider planning aspirations such as place-making, sustainable travel and affordable homes to help create communities where everyone has the chance to live. where everyone has the chance to live.



# Design

Developers may also have their own in-house design standards. This Charter therefore focuses on the steps that we want developers to follow so that their proposals are as well designed as possible and can be commented on by the local community and scrutinised by planning officers and councillors.

This approach means that the Charter will remain valid as new policies and design codes are adopted.

#### **Charter Pledges**

All developers must submit a design and access statement to demonstrate compliance with national and local planning policies, the National Model Design Code and local design codes.

Major sites will submit a masterplan, which must be agreed in advance of or alongside a planning application.

Major sites will be informed by community engagement and a design review panel as part of the pre-application and planning application process.



Major sites must explain the long-term stewardship strategy for their development.

Developers must incorporate environmental management systems, considerate construction, social value and construction skills development into their business models.

All developments should achieve at least 10% biodiversity net gain for at least 30 years, in accordance with the DEFRA toolkit.





# Sustainability

Current building regulations are the minimum standards that a development must achieve in order to be safe and well-built, but they do not set very ambitious sustainability standards given the scale of the climate crisis.

There are a number of well-established industry standards – such as BRE Home Quality, LETI and Passivhaus for housing and BREEAM for commercial and industrial buildings – that can be used to rate the sustainability performance of development. Developers may also have their own in-house standards.

This Charter therefore places emphasis on industry recognised standards, rather than creating a bespoke standard for the county.

This approach means that the Charter will remain valid as building regulations are updated and new standards are created. It also makes it equally applicable for traditional, current and modern methods of construction.

Hertfordshire sustainability

Page 3



# Sustainability

#### **Charter Pledge**

Developers must identify a sustainability standard that exceeds minimum current building regulations as part of their planning application and then use an industry-recognised process to demonstrate compliance with that standard upon completion of their development.

There are a number of ways in which buildings can be made more sustainable, including location, orientation, placement of windows, thermal efficiency of walls and roofs etc, airtightness, thermal bridging, use of renewable energy and overall energy consumption.

We recognise that different standards have different levels of rigour, and therefore want developers to focus on achieving the highest possible performance for carbon emissions from regulated energy.

This process should also consider embodied carbon and the lifetime of the development. Buildings should be designed to endure and be capable of adaptation for different uses and occupants.

The ultimate objective is to reduce the use of fossil fuels.

### Hert<u>for</u>dshire sustainability







### **Technical Information**

Current sustainable construction principles are set by the national Building Regulations Part L which includes guidance on insulation, air permeability, ventilation, boiler efficiency and solar heat gain.

A new dwelling must be built to a minimum standard in terms of primary energy rate, emission rate and fabric energy efficiency rate when compared to a notional dwelling using the SAP standard assessment procedure. The building control body must be informed of the target rate and as-built rate.

The Government's Future Homes Standard seeks to improve upon building regulations, so that new homes generate 75-80% less carbon by 2025, and are able to become zero-carbon without any further refurbishment as the electricity grid continues to decarbonise. It also allows local councils to set higher standards for their areas if they wish.

The Government's Future Buildings Standard proposes new energy and ventilation standards for non-domestic buildings and a pathway for zero-carbon ready buildings.

The Building Research Establishment (BRE) describe their Home Quality Mark as the badge of a better home, which provides impartial information on design, construction and sustainability. It comprises a five star rating of the home's quality and scores for costs, wellbeing and environmental footprint. It uses a home energy performance ratio compared to a building regulations notional home. BREEAM is a similar sustainability assessment method for commercial and industrial buildings. BREEAM Communities is a framework for the masterplanning of new communities and regeneration projects.

LETI (the London Energy Transformation Initiative) is a grouping of councils and developers seeking to develop a zero carbon building standard. Their Climate Emergency Design Guide considers both embodied and operational carbon. It expects medium and large scale housing schemes to achieve high fabric u-values, air tightness, thermal bridging, window areas and use of renewable technologies to reduce regulated energy consumption to 35 kWh/sqm/year and space heating demand to 15 kWh/sqm/year.



# **Technical Information**

The Passivhaus system is a robust scheme that requires high levels of insulation, high performance windows, airtight building fabric, thermal bridge free construction and mechanical ventilation and heat recovery. It enables homes to reduce primary/unregulated energy demand to 120 kWh/sqm/year and space heating demand to 15 kWh/sqm/year.

For clarification, regulated energy is energy consumption from controlled fixture and fittings which are inherent in the design of the building such as heating, lighting and hot water, and unregulated energy is energy consumption from operation systems that cannot be controlled by building regulations such as lifts, cookers, refrigeration, IT equipment, servers, etc.

It is understood that BRE, LETI, RIBA, The Carbon Trust and others are working on a new Net Zero Carbon Building Standard.

The NPPF Prospectus identifies scope for a national development management policy to set higher sustainability targets.

**Hertfordshire Building Futures** is a council partnership which provides resources to help promote, facilitate and recognise high quality development. It comprises a sustainable design toolkit, a design review panel and an awards process.

The Code of Considerate Practice embodies high standards for the way the construction industry should work and operate, to respect the community, care for the environment and value the workforce.

Developers may also have their own in-house standards.

**Biodiversity Net Gain** is a way of leaving the natural environment in a measurably better state than it was beforehand. The Environment Bill requires all planning permissions to deliver at least 10% biodiversity net gain for at least 30 years, alongside a wider duty for public bodies to conserve and enhance biodiversity in their areas.





# **Implementation**

# This section explains how the Hertfordshire Development Charter will be implemented:

Hertfordshire Growth Board to formally endorse the Charter.

Hertfordshire councils to sign the Charter.

Council-owned development companies to sign the Charter.

Housing Associations to sign the Charter.

Developers to sign the Charter.

Landowners to sign the Charter.

Hertfordshire Building Control Ltd and St Albans / Watford shared building control service to sign the Charter as interested parties.

Individual councils as local planning authorities should endorse the Charter in some way, such as adopting it as a material consideration in the determination of planning applications and/or incorporating it into planning policies, design policies and local design codes. There is also scope for the sustainability standard proposed by a developer to be set via a planning condition.

Developers who sign the Charter will be formally recognised on the Hertfordshire Infrastructure and Development Board (HIDB) website and are welcome to use it as part of their promotional material.

Hertfordshire for the future

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## **Implementation**

Developments that comply with the Charter will be formally commended and automatically put forward for the Hertfordshire Building Futures Awards. There will be a distinct award for schemes that comply with the Charter.

Hertfordshire Growth Board to operate the Charter by asking developers to demonstrate compliance with its requirements. This will include evidence of corporate social values, membership of the Code of Considerate Constructors or similar and certification of sustainability performance using an industry recognised standard.

Hertfordshire Growth Board will work with Hertfordshire Building Control Ltd and St Albans / Watford shared building control service to record how many homes and buildings in the county are built above building regulation standards. There is scope for both of these bodies to offer a confirmation service to help developers prove that their buildings have achieved a high sustainability standard.

Hertfordshire Growth Board will explore the merits of a 'carbon fund' to help retrofit older homes and buildings. Older buildings are less sustainable than newer ones, with more scope for carbon savings, so there is scope to seek funding from new development to help upgrade older properties. This action might have particular merit once building regulation standards are enhanced.

## Hert<u>for</u>dshire for the future





# Hertfordshire Growth Board



**Hertfordshire Development Quality Charter** 

# www.HertfordshireGrowthBoard.com



#### **Hertfordshire Development Quality Charter**

#### **Terms of Use**

#### Introduction

The purpose of the Development Quality Charter is to achieve a new benchmark for high quality and sustainable development in Hertfordshire.

This is because the built environment is responsible for about 25% of greenhouse gas emissions, so one of the best things we can do is improve the construction, heating, cooling and powering of our homes and other buildings.

It is hoped that councils, council-owned development companies, housing associations, developers, landowners and others will voluntarily sign the Charter and commit to achieve the following pledges.

#### **Design Pledges**

- Developers must submit a design and access statement to demonstrate compliance with national and local planning policies, the National Model Design Code and local design codes.
- Major sites will submit a masterplan, which must be agreed in advance of or alongside a planning application.
- Major sites will be informed by community engagement and a design review panel as part of the pre-application and planning application process.
- Major sites must explain the long-term stewardship strategy for their development.
- Developers must incorporate environmental management systems, considerate construction, social value and construction skills development into their business models.
- All developments should achieve at least 10% biodiversity net gain for at least 30 years, in accordance with the DEFRA toolkit.

#### Sustainability Pledge

 Developers must identify a sustainability standard that exceeds minimum current building regulations as part of their planning application and then use an industryrecognised process to demonstrate compliance with that standard upon completion of their development.

#### Terms of Use

Councils, developers and others who sign the Charter will be formally recognised on the Hertfordshire Growth Board website.

Once they are signed up, councils and developers can make reference to the Charter and use the Charter Mark as part of their corporate promotional material.

Developers should tell the relevant local planning authority that they have signed the Charter as part of pre-application engagement.

It is a matter for the developer and the relevant local planning authority to decide whether the proposed development is a 'major site'. The planning system sets the threshold at 10+homes or 1,000+ sqm of floorspace, but some Local Plan policies set different standards. This will then determine whether a masterplan is necessary and the appropriate level of community engagement and design review panel input.

Developers should make reference to the Charter in their planning applications, and demonstrate how they intend to comply with its pledges.

In accordance with the sustainability pledge, developers should advise the local planning authority which industry standard they intend to use to rate the sustainability performance of their development.

It is hoped that the relevant local planning authority will treat the Charter as a material consideration in the determination of planning applications that commit to its pledges.

It is hoped that the relevant local planning authority will use planning conditions to reaffirm the design and sustainability pledges made as part of planning applications.

Once the development is complete, developers should use an industry-recognised process to demonstrate that they have exceeded building regulations. We encourage developers to use Hertfordshire Building Control Ltd or St Albans / Watford shared building control service to confirm that the pledge has been achieved.

Developers should submit all of this information to the relevant local planning authority and Hertfordshire Growth Board.

Developments that comply with the Charter will be formally commended on the Hertfordshire Growth Board website.

Developments that comply with the Charter will be automatically put forward for the Hertfordshire Building Futures Awards. There will be a distinct award for schemes that comply with the Charter.





# Hertfordshire Development Quality Charter

The purpose of this charter is to achieve a new benchmark for high quality and sustainable development in Hertfordshire.

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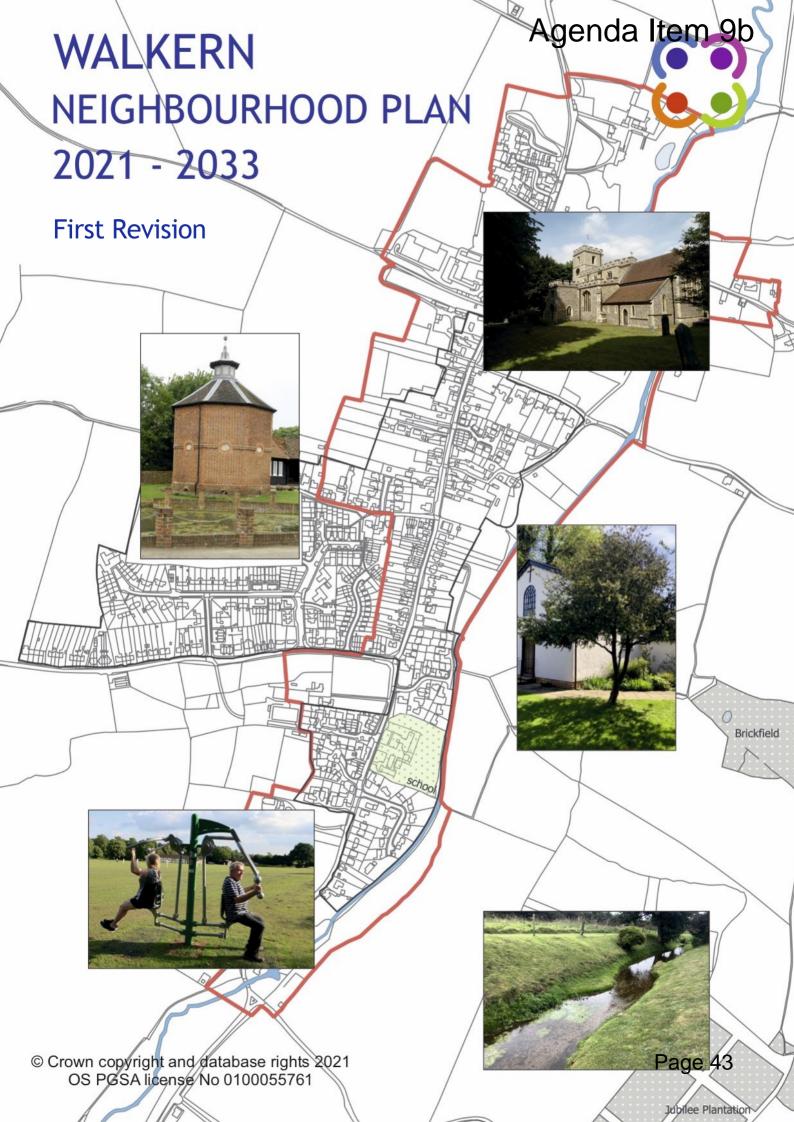
#### **Signature**

We are very pleased to sign the Hertfordshire Development Quality Charter, which commits us to the design and sustainability pleages.

Name	 	
Company		

## Hert<u>for</u>dshire design





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#### **Foreword**

The residents of Walkern recognise that the unique location of the parish gives all its inhabitants the many benefits of living in the beautiful surroundings of the Mid Beane Valley. The Village is surrounded by agricultural fields lined with, in some cases, ancient hedgerows, native woodland, wildflowers among our grass verges and a variety of walks for our wellbeing and interest.

The Beane chalk stream runs through the parish and over many years residents have enjoyed the stream by paddling in it and feeding the resident ducks and, on occasions, the fish too. Our wildlife is abundant from visiting birds, which many residents feed and make homes for. We also have a herd of deer regularly passing through the village over the fields to Box Wood, kingfishers living and nesting near to humans and foxes and badgers taking a walk down the High Street or through our back gardens. Then there are also slow worms, frogs and hedgehogs that survive largely thanks to residents who make sure there is enough food and shelter.

Walkern has a vast history from families that can trace their lineage back several generations, to the many interesting, listed buildings and our two remaining listed churches both of which have their own history. Firstly, St. Mary's with links to the Doomsday Book and then secondly, the United Reformed Church with its rare tree just quietly observing passers-by. Our three graveyards are cut and tidied by volunteers as well as paid gardeners and again they hold interesting information, which a resident has documented. Our War Memorial also has its stone cleaned and area tidied by two dedicated volunteers.

Most of the village is in a conservation area. The Walkern Sports and Community Centre has been operating for many years but is truly coming into its own now with a dedicated committee of volunteers hiring out the updated hall to people inside and outside of the village for a variety of events. The sports field is appealing to various age groups with a variety of outdoor fitness equipment suitable for all residents from the age of fourteen including some equipment specifically designed for less abled users. The field for football and cricket is regularly mown and well-tended with benches to sit at and enjoy the surroundings, as well as fitness classes inside and out and there are also further plans to provide additional outdoor services for the benefit of all residents soon.

The central play area for younger children has had a recent makeover and is about to have further improvements made for safety reasons and to give the area more appeal to parents and children alike, with further shrub planting and play equipment planned. Our primary and nursery schools give our children a healthy green area to learn and play in and they are an integral part of our community.

Finally, and most importantly there are the people themselves, many of whom volunteer to help others by running clubs, producing the Walkern Journal ten times per annum, running and supplying a food bank at St. Mary's, helping maintain the churches and grounds, using their skills wherever required. Our allotment ground plots are fully occupied with tenants working hard to grow a variety of fruit and vegetables throughout the seasons.

We have a choice of two cafes and two public houses offering residents, visitors, cyclists and walkers a place to rest as well as eat and drink. Walkern is lucky to have a well-stocked local shop at the heart of the community.

All the above helps to make Walkern a thriving village and a pleasant place to bring up children, walk the dog, retire to and ultimately to enjoy the beautiful countryside.

The Localism Act, which came into being in November 2011, devolves greater powers to councils and neighbourhoods. Neighbourhood development plans come out of the Government's determination to ensure that local communities are actively involved in the decisions that affect them. With continually changing planning legislation and national guidance, we hope that this statement stays true. The Walkern Neighbourhood Plan establishes a vision for the whole Parish to help deliver the local community's wishes and needs for the original Plan period 2017-2033 and the updated Plan (2021 - 2033) builds on this. The Neighbourhood Plan is a statutory document that has been incorporated into the District Planning Framework and is used by East Herts Council to assist in determining planning applications in the Neighbourhood Plan Area.

Our Plan has been produced by residents, with the support of the Parish Council. The Walkern Neighbourhood Plan Group consulted and listened to the community and local organisations on a wide range of issues that influenced the wellbeing, sustainability, and long-term preservation of our rural community. Every effort has been made to ensure that the views and policies contained in the Neighbourhood Plan reflect the opinions of a high percentage of Walkern residents.

Walkern and its environs has changed considerably over the last 60 years. We recognise that this is likely to continue up to 2033 (our Neighbourhood Plan period). We have not limited the Neighbourhood Plan to just shaping new housing developments. The vision and objectives set out in the document broaden the original Plan to include social, economic, and environmental issues such as transport, employment, education, flooding, landscape, heritage and wildlife. This updated version goes further to include preservation of our trees and hedges, defines infill, lists community assets and provides guidance on design.

Our consultation with our community and others has ensured that the Neighbourhood Plan conforms to the objectives of the Localism Act 2011. It will supersede the original Plan and sit alongside East Herts District Plan.

Tom Deffley, Chair of Walkern Parish Council (2019-2023)

#### 1 Introduction

#### **Purpose**

- 1.1 The Walkern Neighbourhood Plan (referred to as the Neighbourhood Plan or the Plan) has been written in response to the rights given to local communities through the Localism Act 2011 to shape development in their areas. It has been prepared in accordance with the Neighbourhood Planning (General) Regulations 2012 (as amended) and sets local policies to be used in determining planning applications.
- 1.2 The Neighbourhood Plan was first adopted in 2018. The Walkern Neighbourhood Plan First Revision 2021 2033 has been revised to reflect changes in policy at national level and physical changes in the Neighbourhood Plan area.
- 1.3 The Parish Council has monitored planning decisions to make sure that the Neighbourhood Plan is effective and have found permissions given for new developments which are not in keeping with the village.
- 1.4 Local circumstances have also changed, including the construction of the Froghall Lane development, threats to the Scheduled Monument and Ancient Woodland at Box Wood and the loss of the doctor's surgery. There has been continued development pressure on the village and new developments in the hamlets and on farmsteads.
- 1.5 To ensure the Walkern Neighbourhood Plan remains effective and up to date a review of the Plan has been undertaken by Walkern Parish Council. This revised version of the Neighbourhood Plan will ensure the policies contained within it make it clear where development is acceptable, what it should look like and what should be protected.

#### Submitting Body and Neighbourhood Plan Area

1.6 Walkern Parish Council is the qualifying body for the Neighbourhood Plan. The whole Parish of Walkern was formally designated as a Neighbourhood Area through an application made under the Neighbourhood Planning (General) Regulations 2012 (part 2 S6) and approved by East Herts District Council on 6th January 2015. The Neighbourhood Area is shown on the map in Figure 1.

#### **Planning Policy Context**

1.7 Walkern Parish is in the District of East Hertfordshire and the County of Hertfordshire. The Neighbourhood Plan is in general conformity with the Development Plan and in particular with the strategic policies in the East Herts District Plan (EHDP) October 2018, which was adopted on 23<sup>rd</sup> October 2018 by East Herts District Council (EHDC) and covers the period 2011 - 2033. Other documents that have been taken into account in the preparation of this Plan are the Local Transport Plan (LTP) and the Minerals and Waste Local Plans prepared by Hertfordshire Country Council (HCC). The current planning documents can be found on the East Herts Council and Hertfordshire County Council websites.

1.8 The Neighbourhood Plan considers the three overarching objectives of achieving sustainable development and the presumption in favour of sustainable development in the National Planning Policy Framework (NPPF) December 2023 paragraph 8. All subsequent references to the NPPF relate to the NPPF December 2023 Regard has also been taken of current National Planning Practice Guidance (NPPG). Further details of how the Neighbourhood Plan accords with national planning guidance can be found in the Walkern Neighbourhood Plan Basic Conditions Statement.

#### Monitoring and Review

1.9 Walkern Parish Council will continue to monitor the Neighbourhood Plan to determine its relevance and will consider further reviews, if necessary.

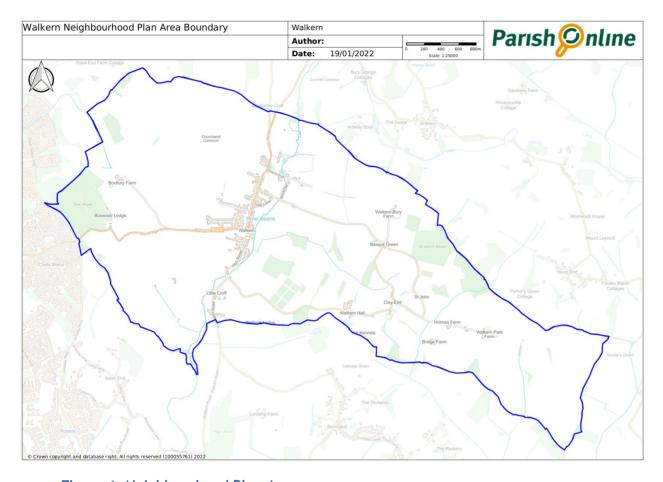


Figure 1: Neighbourhood Plan Area

#### 2 Process Summary

#### **Planning Development Process**

- 2.1 Walkern Parish Council first resolved to prepare a neighbourhood plan in May 2014. A group of residents, the Walkern Neighbourhood Plan Group (WNPG), was formed to prepare the Plan on behalf of the Parish Council.
- 2.2 The First Revision of the Neighbourhood Plan was agreed at a Walkern Parish Council meeting on 1st October 2020.
- 2.3 The original Neighbourhood Plan has been used as the basis for the review. It has been amended following consultation with the community and other stakeholders, by Walkern Parish Council with the help of the original planning consultant who was familiar with the village and the objectives of the Neighbourhood Plan.
- 2.4 There was a commitment in the original Plan to monitor its continued relevance and undertake a review in five years. Although it is only four years since the adoption of the Plan, most of the content was written many months earlier. Monitoring has revealed weaknesses in the policies and the need for changes in the original text, including expansion and clarification of some statements. Our Green Belt and the environment in the Rural Area Beyond the Green Belt are under threat and any further development must be sustainable. The impact of the eastern extension of Stevenage into the Neighbourhood Plan area, will increase traffic and pollution with extra vehicles using Walkern village as a shortcut to the A507, A10 and A120.
- 2.5 This Plan is a First Revision of the original adopted Plan. The process chart below shows how the revision of the Plan progressed.

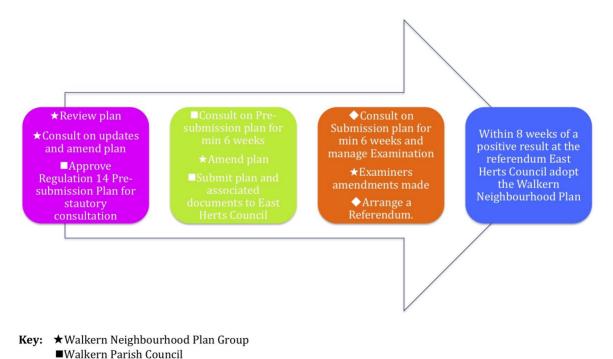


Figure 2: Process Chart for Preparation of the Plan

◆East Herts District Council

- 2.6 The initial survey which was undertaken to gather views about the Parish is still relevant. In the absence of a Parish Plan or design statement, the survey results formed the basis of the key policy areas for the Neighbourhood Plan. The key policy areas in the Neighbourhood Plan are:
  - Environment (including environmental quality, heritage, climate change, pollution and flooding, biodiversity, trees and hedges, and green corridors)
  - Housing and Development (including design and infilling)
  - Employment and Business (to protect the local economy and providing for working from home)
  - Traffic and Transport (including sustainable transport and the impact of motor vehicles)
  - Facilities and Services (including wellbeing, community, and leisure).
- 2.7 In a workshop guided by the planning consultant a vision and several objectives were developed under each key policy area. Both were subject to consultation with the community. Both have been reviewed and consulted upon again. A table showing how the key objectives will be achieved through planning policies, can be found in <a href="#">Appendix A</a>.
- 2.8 The preparation of the original Plan was delayed when a large site on Froghall Lane was refused outline planning permission. The applicant lodged an appeal and following a public inquiry the appeal to build up to 85 new homes was granted. East Herts Council acknowledged that this level of development would satisfy the housing requirement for the village as set out in District Plan Policies DPS3 and VILL1. As a result, neither the original nor the revised Neighbourhood Plan allocates any sites for housing development.
- 2.9 Many ideas and suggestions on how to improve the lives of people living and working in the Parish were collected during the Plan preparation process. Those issues and suggestions that could not be achieved through the planning process have been captured in an Action Plan which is attached at <u>Appendix K</u>.

#### **Community Engagement**

- 2.10 A Consultation Statement was produced to accompany the Neighbourhood Plan. The statement outlines the process of community engagement, lists consultees, and describes the engagement techniques used and events held including reports of engagement events.
- 2.11 The <u>Parish Council website</u> updated the community on process with the revision of the Neighbourhood Plan.
- 2.12 On Sunday 1 August 2021 the Parish Council held an open event at the Walkern Sports and Community Centre. Villagers were able to read display boards explaining why the Neighbourhood Plan was being updated and filled in questionnaires to record their views. There was a general understanding of the purpose of the review of the Neighbourhood Plan. Feedback gathered from the community at this event shaped the Regulation 14 draft of the Neighbourhood Plan, refining its objectives and strengthening its policies. The results are appended to the Consultation Statement.

#### **Evidence Base Overview**

2.13 Evidence to support the preparation of the Neighbourhood Plan was gathered continuously throughout the preparation process. The analysis, objectives and policies in the Neighbourhood Plan have drawn on a wide variety of sources.

#### These include:

- Hertfordshire Environmental Records Centre
- Hertfordshire Gardens Trust
- Historic Environment Record (HCC)
- Historic England
- Natural England (via Magic)
- East Herts District Council
- Parish Online to improve mapping capabilities
- ONS to provide initial results of the 2021 Census
- Local Businesses
- River Beane Restoration Association
- Environment Agency for an up to date flood map
- Locality on how to revise a Neighbourhood Plan
- 2.14 More detailed information on the evidence base can be found in the Consultation Statement and in the Appendices and supporting documents accompanying the Neighbourhood Plan.

#### 3 The Parish of Walkern

Location and Main Features

- 3.1 Walkern Village lies a little over a mile to the east of Stevenage with the Parish boundary abutting the town at Box Wood. Apart from Walkern Village there are two small hamlets of Clay End and Bassus Green, located in the east of the Parish. The rural nature of the Parish is a stark contrast to the new town situated on its boundary.
- 3.2 The predominant natural feature of the Parish is the valley of the River Beane, a rare chalk stream that bisects the area, running north to south parallel to Walkern High Street.
- 3.3 The area of the Parish is approximately 12,100 hectares with 1541 'usual' residents living in 621 households, at the last census (2011).

History

- 3.4 Walkern is noted as the home of Jane Wenham, who in 1712 was the last woman in England to be convicted of witchcraft and condemned to death. It is also one of only 22 places in England with a direct link to the Magna Carta. The effigy of Baron William de Lanvalei, one of the Barons elected to enforce the law of the Magna Carta eight centuries ago, lies in St Mary's Church.
- 3.5 The parish Church of St Mary the Virgin is one of the oldest village churches in Hertfordshire, with a Saxon wall and rare chalk crucifix dating back to the mid-10th century. The village had several mills for grinding wheat with the original medieval mill first located near the church and then moved down stream to the southern end of the village and later rebuilt and converted to steam power. This continued in operation until the Second World War. To the west of the High Street is a rare octagonal dove house built around 1700. The High Street itself was not metalled until 1930 and streetlights were installed in 1938.
- 3.6 After the war in 1946 Walkern was self-sufficient as an agricultural village with 34 businesses providing the everyday needs of its residents. Trades included a shoe shop, general store, butcher, baker, greengrocer, tobacconist, rug maker, seamstress, coal merchant, wood yard, beekeeper, plus a brewery, four pubs, several churches and large farms employing many residents.

Walkern Today

3.7 The village today still has several shops, including a convenience store/post office, a nail and beauty shop, a photographic and hair salon (by appointment only), two tearooms, two pubs, a garage and petrol station, and a seasonal Christmas shop. Farms still operate, but with very little staff. The Piggeries on Benington Road and commercial units at Manor Farm on Dove House Lane accommodate small businesses but altogether, these provide very little employment and so most residents travel outside the village to work, or work from home.

- 3.8 Public transport in the village is poor and without a car, residents have to rely on a limited daytime bus service or taxis to reach Stevenage town and rail station. Coaches ferry children to and from the middle school and college in Buntingford. From September 2022 many children will be required to attend Stevenage schools and no longer Buntingford. With no coach provision this means that existing transport arrangements are inadequate. On-street parking and traffic congestion is part of daily life in Walkern, particularly in the High Street and in the vicinity of the school. This is exacerbated by traffic including heavy lorries using the B1037 as a back route out of Stevenage.
- 3.9 People like living in Walkern Parish and value their rural surroundings highly, according to the Neighbourhood Plan survey and feedback from consultation events. With approximately 32% of respondents to the CDA Herts Housing Need Survey 2017 (CDA 2107 p.12) having lived in Walkern for more than 20 years, this indicates the relative stability of the community. House prices in the Parish are high. There were only 9 properties sold in Walkern in the 12 months to April 2022 with an average price of £379,333. One of these was a flat. The average price of houses sold was £404,500.
- 3.10 The recommendations of the CDA report on housing need in Walkern indicate that, in order to serve the local community, 16 affordable units should be identified for local residents. This was further clarified as the most significant need being for two bed homes for small three person families (7 units), one bed homes for single people (5 units), and three bed homes for four person families (4). Of the 31 respondents who desired affordable homes, only 2 asked for bungalows and 7 asked for flats. Almost 50% of respondents who commented on where the affordable housing should be located identified the land at Froghall Lane.
- 3.11 The village store is an important facility for residents and was designated an Asset of Community Value, providing a local meeting point as well as an essential service for those who do not have private transport. Other private community facilities that are particularly valued are the Yew Tree and White Lion pubs and the United Reform Church (URC), which has been completely renovated with a new kitchen and now offers facilities for local groups to meet.
- 3.12 Improvements have been made to the primary school, which offers pre-school places and a toddler's group and takes pupils from outside the village. The Walkern Sports and Community Centre football pitches are well used and has facilities for cricket and basketball. The Parish Council is committed to further improving the outdoor facilities with a variety of additions including the newly installed fitness trail and seating area at the Sports Field.
- 3.13 As a result of the Neighbourhood Plan, consultation exercises, ideas and suggestions were made for improvements to facilities and services in the Parish. These have been captured in a Project List. Grant funding through schemes such as Biffa, Heritage Lottery Fund, Locality, and funding from new developments (\$106) will be directed to projects that will benefit the greatest number of residents and businesses. These projects will be complimentary to and implemented in parallel with, the policies in the Neighbourhood Plan, to achieve the objectives set out in section 4.

#### 4 Vision and Objectives

#### **Our Vision**

4.1 Our vision is to help inform the decisions reached by East Herts District Council across all areas of development in the Parish of Walkern. It is to ensure the village grows gradually to preserve the character and the rural feel of the Parish. Future development must be sustainable based on the principle that better lives for residents now, do not mean worse lives for future generations. We believe that the planning system is about positive growth, making economic, environmental and social progress to enhance every aspect of the Parish of Walkern. Our vision statement is:

The Walkern Neighbourhood Plan will shape the evolution of Walkern over the next 11 years by meeting the aspirations and needs of the local community. We are committed to preserving Walkern's historic character and strong rural identity by ensuring that development in the Parish is sustainable, protects valued natural features, strengthens a sense of community and enhances wellbeing of new and existing residents. We want to make sure Walkern Parish remains a great place to live.

#### **Objectives**

- 4.2 The objectives focus on specific parts of the vision statement and provide the context for the planning policies
- 4.3 The objectives are as follows:
  - A. Ensure the River Beane, a rare chalk stream that runs through Walkern Parish, is preserved, protected from over-abstraction and public access is maintained
  - B. Enhance and improve the environment and environmental quality of the Parish, minimising noise, air and water pollution
  - C. Ensure the mix, size and type of new housing meets local needs, including a sufficient supply of affordable housing for sale and rent and preferential access to some new homes for people with a strong local connection
  - D. Require new development to be of high-quality design, built to a high sustainability standard and to be sympathetic to, and improve, the look and feel of the Parish
  - E. Ensure that new development is phased and located to minimise the impact on the already limited road infrastructure in the village
  - F. Ensure the design and location of new developments are resilient to the effects of climate change and flooding
  - G. Support existing businesses, creative industries and home working, and encourage new local employment opportunities for residents
  - H. Preserve and enhance public transport services to and from the village for residents who do not have use of a car, and encourage safe walking and cycling options

- Ensure that community facilities and services enhance the health and wellbeing of residents
- J. Ensure the village has recreational facilities that meet the needs of young children, teenagers and adults, and strengthen the sense of community
- K. Make the best possible use of funding through Section 106, a Community Infrastructure Levy or other funding related to development in the parish, to improve parish facilities.
- 4.4 The last of these objectives assumed that East Herts Council would, at some point, set a Community Infrastructure Levy (CIL). Until such time as a CIL is set, either locally or nationally, this objective is relevant to ensuring the best use of Section 106 funding from new development and any other form of funding that can contribute towards the enhancement of the Parish. The Action Plan attached as an <a href="Appendix K">Appendix K</a> includes projects that have been identified by the community as enhancements to life in the Parish.

#### **Policies and Policy Map**

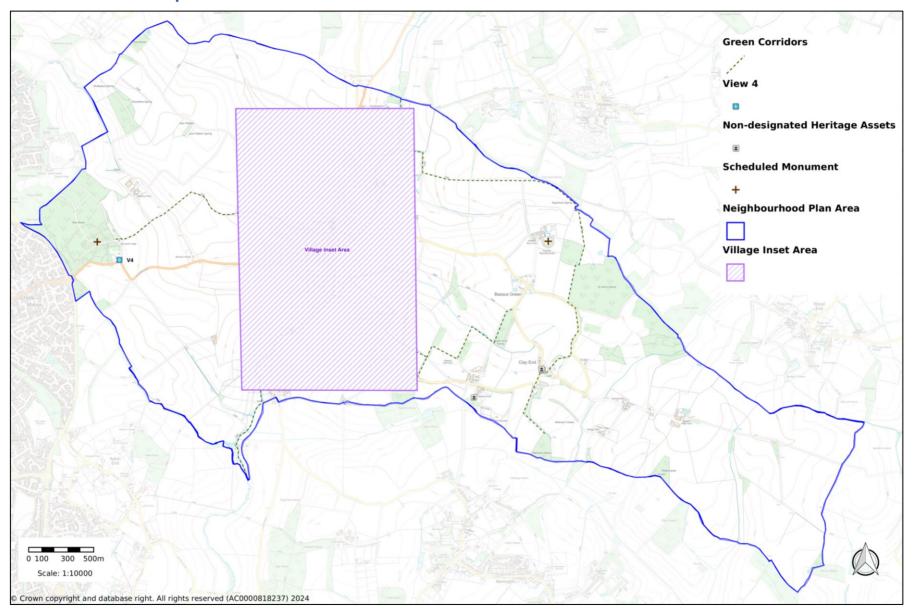
The Policies

4.5 The following chapter sets out the planning policies for Walkern Neighbourhood Plan First Review for the period to 2033. This ties in with the end of the Plan period for the East Herts District Plan. The planning policies, together with the reasoned justification for them, reflect the main issues raised through consultation with the community and how the Plan aims to achieve the Objectives A - K.

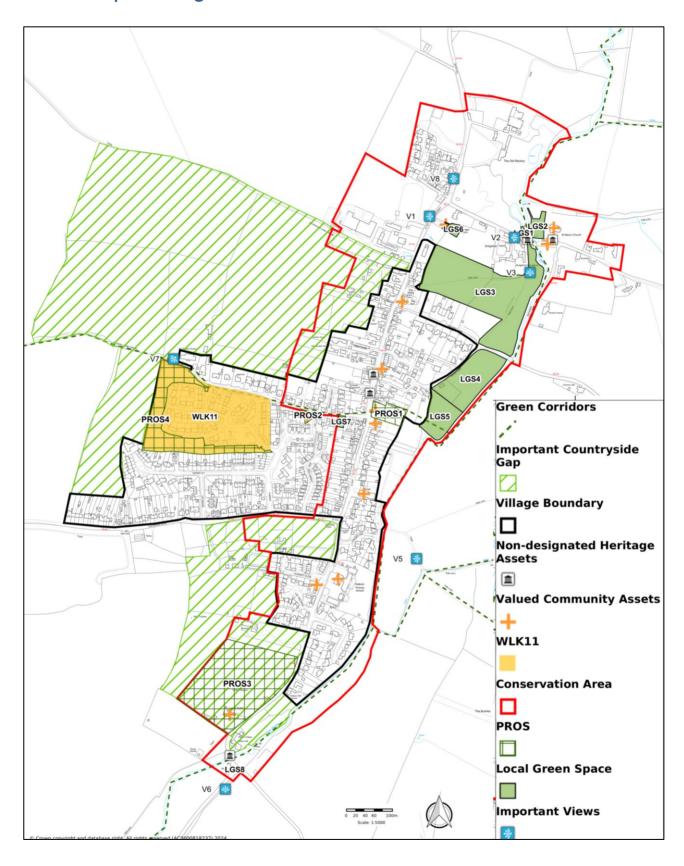
The Policies Map

- 4.6 The <u>Policies Map</u> should be read in conjunction with the policies as it shows where in the Neighbourhood Plan Area the policies apply, for example, the areas designated as Local Green Space.
- 4.7 The Map is shown at two scales with one map covering the whole of the Neighbourhood Plan Area at a smaller scale and a Village Inset Map at 1:10,000. In addition, each Local Green Space has a larger scale map (see the section Green Infrastructure Policy WLK10).
- 4.8 Please note that to make the maps as large as possible for a printed document, only the scale bar can be relied upon. Please contact the Parish Council if you require an accurate map from which to measure using a scale rule.

## 5 Policies Map



#### Policies Map for Village Inset Area



#### 6 Neighbourhood Plan Policies

Strategic Context

- 6.1 This chapter sets out the planning policies for the Parish of Walkern for the period 2017-2033, which are aligned with the end of the plan period for the East Herts District Plan. The planning policies, together with the reasoned justification for them, are set out below. The policies reflect the main issues, which were raised in consultation.

  Appendix A sets out how the policies will achieve the objectives.
- 6.2 The National Planning Policy Framework (NPPF) and the East Herts District Plan provide the overall policy context for the Neighbourhood Plan. Regard has also been given to National Planning Practice Guidance (introduced on-line by the Government since March 2014).
- 6.3 East Herts District Plan Policy DPS3 Housing Supply 2011-2033 identifies Group 1 Villages, of which there are eight including Walkern, as contributing 500 homes. Policy VILL1 Group 1 Villages requires each of the eight villages to grow by at least 10% (based on the 2011 Census). The minimum requirement for Walkern is 55 homes. Since the Walkern Neighbourhood Plan was made, 85 homes have been built on Midsummer Meadow (Land South of Froghall Lane). This development far exceeded the minimum number of new homes required by Policy VILL1. As a result, there is therefore no requirement for this First Revision of the Walkern Neighbourhood Plan to include housing site allocations.
- 6.4 In these documents, particularly in paragraph 8 of the NPPF, there is a commitment to achieving sustainable development with three overarching objectives: an economic objective; a social objective and an environmental objective. Following these objectives will create sustainable communities which embrace the principles of sustainable development using a coordinated approach to the delivery of homes, jobs and infrastructure and development that improves the economic, social and environmental conditions in the area.
- At the heart of the NPPF, there is a presumption in favour of sustainable development, which should be a common theme, running through plan-making (including neighbourhood plans) and decisions taken on planning applications for development. These overall principles are reflected in the East Herts District Plan. The Neighbourhood Plan is strongly committed to these principles and to the delivery of sustainable development. In accordance with its stated objectives the Neighbourhood Plan seeks to protect and maintain the strong community, which binds the village together, whilst protecting and enhancing the environment of the Parish for the future. At the same time the Neighbourhood Plan supports the development of the economy and local facilities and services in ways that protect the overall character of the area.

#### Policy WLK1 Sustainable Development

- I. Support will be given to development proposals which accord with the principles of sustainable development as set out in the NPPF, East Herts District Plan and this Neighbourhood Plan.
- II. The Neighbourhood Plan ensures that development in Walkern is sustainable for the community, for the provision of homes, the protection of the environment and economic sustainability of businesses.

#### Landscape

- 6.6 From the responses to public consultation, the countryside and landscape of the Parish of Walkern are greatly valued by the local community and by visitors to the area. The rural nature of the Parish is described in detail in the East Hertfordshire Landscape Character Assessment, adopted by the district council in 2007 as a Supplementary Planning Document (SPD).
- 6.7 According to the SPD, the Parish of Walkern is in two landscape character areas. The bulk of the area, including Walkern village is within Landscape Character Area No. 39, the Middle Beane Valley. The rest of the Parish is within Landscape Character Area No. 140, the Ardeley and Cottered Settled Plateau, with Walkern Hall at its southern extremity.
- 6.8 The area No. 39 is described as "open farmland with small, grouped woodlands, linked by hedges." Characteristics include "medium to large-scale field patterns" and "strongly undulating slopes", with "a remote character, despite proximity to Stevenage." The low impact of built development and lack of land use change is an essential feature, which must be retained in the gap between Walkern and Stevenage to preserve the character and rural nature of the area.
- 6.9 Much of the land between Stevenage and Walkern is designated as Green Belt. A purpose of the Green Belt designation is to prevent neighbouring towns from merging into one another. Additionally, land between Walkern's village boundary and the Green Belt, together with land to the east of the village, is designated in the District Plan as 'Rural Areas Beyond the Green Belt' (Policy GBR2). The purpose of Rural Area Beyond the Green Belt policy is to maintain the countryside as a valuable resource, permitting those developments that require a countryside location or are defined as appropriate development within the countryside.
- 6.10 The character of Walkern village, north of Froghall Lane and west of the High Street is of properties predominantly fronting the road, many with very large back gardens with open countryside beyond. Most of these buildings are Listed or identified in the Conservation Area Appraisal and Management Plan 2016 as contributing to the special interest of the conservation area. Occasional small groups of additional homes in courtyard developments contribute some variety.

- 6.11 The character of Walkern village south of Stevenage Road and west of the High Street, is mainly open with two large characterful homes and three close style developments (Rockery Close, The Maltings, Wrights Meadow), mostly hidden behind listed characterful built frontages, with Springhill (204 High Street) signalling the end of the village on this side of the road.
- 6.12 To retain the special character of the conservation area, any significant development behind the High Street to the west should demonstrate that it will not have an adverse impact upon the character of this part of the village or the setting of the conservation area.
- 6.13 The recent housing development in Walkern at Midsummer Meadow can be seen from Box Wood and the edge of Stevenage. The proposed development on the edge of Stevenage (Gresley Park) will be visible from Walkern thus eroding the visible and physical gap between the large town and the village and negating the phrase 'low impact of built development'.



Figure 3: The Beane Valley

- 6.14 Area No. 140 is described as an elevated plateau between the valley of the River Beane to the west and the more open arable plateau to the east. It is summarised as a "settled plateau landscape with a strong sense of historic continuity", also a "tranquil and traditional landscape with few detractors." This landscape is considered to be unusual in Hertfordshire.
- 6.15 The character assessments confirm the perceptions of local people about the landscape, particularly about the Beane Valley, and the open and tranquil nature of the countryside. In both landscape character areas, the SPD recommends that the landscape should be "conserved and strengthened." The Parish Council supports this approach to conserve the rural landscape. East Herts District Plan Policy DES 1 seeks to protect the overall landscape character of East Hertfordshire, guided by the detailed assessments in the SPD.

- 6.16 Within the Parish, the relationship between the settlements and the surrounding rural landscape is particularly important. Walkern itself has a linear form, running along the valley of the River Beane. The village is surrounded by a combination of farmland and woodland, with many mature trees within and around the settlement. These elements are also important features of the hamlets of Clay End and Bassus Green, which are situated on the higher ground to the east of Walkern.
- 6.17 It is important that any new developments in the Parish are sympathetic to this local landscape character. Land lying in the Rural Area Beyond the Green Belt between Walkern and Stevenage is defined in this Plan as an Important Countryside Gap and is shown on the Village Inset Policies Map. New development will be permitted within the Important Countryside Gap provided that it does not result in physical or visual coalescence of Stevenage and Walkern or adversely impact the separate character, appearance, and identity of Walkern.

#### **Views**

6.18 Walkern has a minimal impact on the views across the river valley as it nestles in the gently rolling landscape. The Neighbourhood Plan has identified several key views, vistas and landscape features, listed in <a href="Policy WLK2">Policy WLK2</a>, detailed in <a href="Appendix B">Appendix B</a> and shown on the <a href="Policies Map">Policies Map</a>. To maintain the integrity of these important views, vistas and landscape features and ensure new development does not impinge on the rural setting of the village, development proposals must include an assessment of any impact and how that impact will be mitigated.



Figure 4: View 4 East from Box Wood towards Walkern

6.19 Mitigation of important views could take the form of natural screening such as mitigation planting/boundary treatment (see reference: Landscape Issues in your Neighbourhood Plan (CPRE)). Site specific design of buildings and structures could include a careful colour choice, lowering heights, or using appropriate materials. Proposals where a harmful impact is identified will only be permitted where effective mitigation measures can be delivered.

- 6.20 To assess the landscape and visual impact on important views an appropriate methodology should be used. The use of Verified Views such as annotated photographs or photomontages are two such methods (see reference: Historic England Research Report Series 17-2019).
- 6.21 These views, vistas and landscape features should be protected from the harmful impact of development in accordance with <u>Policy WLK2</u> of this Plan. The location of the viewpoints and the extent of the views are shown on the <u>Policies Map</u>. Photographs and descriptions of Views are in <u>Appendix B</u>.

#### Policy WLK2 Important Views, Vistas and Landscape Features

- I. Development proposals will only be supported where it can be demonstrated that measures have been taken to contain and mitigate the visual impacts of development on the open character of the landscape setting of Walkern.
- II. Eight important views and vistas are identified on the <u>Policies Map</u> and detailed in Appendix B. These are:
  - View 1: West from opposite the United Reformed Church (High Street) through Manor Farm paddock
  - View 2: East along Church End over the ford
  - View 3: North from the meadows to St Mary the Virgin Church
  - View 4: East from Box Wood towards Walkern
  - View 5: East of the River Beane to Wrights Tower House above the Finches
  - View 6: North from the entrance to Walkern along Benington Road
  - View 7: South west from Froghall Lane towards Stevenage
  - View 8: East of High Street at Glebe View
- III. In addition, the River Beane Valley is the primary landscape feature in the Parish and provides an important gap between Walkern and Stevenage. Within the area defined as Important Countryside Gap on the <u>Policies Map</u>, new development will only be permitted if it does not result in the physical or visual coalescence of Stevenage and Walkern and would not undermine the separate character, appearance and identity of Walkern.
- IV. Any development proposals in the Important Countryside Gap or within the identified views should, where appropriate, include a landscape and visual impact assessment of harm, using an appropriate methodology. Proposals where a harmful impact is identified will only be permitted where effective mitigation measures can be delivered.

#### **Conservation and Heritage**

- 6.22 The consultation responses during the preparation and First Revision of the Neighbourhood Plan, show that the community places considerable value on the historic environment and built heritage of the Parish. Central to this concern is the Walkern Conservation Area, which covers the historic core of the village, and its setting. Along the High Street, there are many listed buildings, dating from the 15<sup>th</sup> to the 19<sup>th</sup> centuries, reflecting the vernacular architectural style of construction in this part of Hertfordshire. One of the most significant buildings is the Grade I listed Church of St. Mary the Virgin, which is the oldest village church in the county. At the northern end of the village, at Church End, there is a ford on the River Beane, which is below the mediaeval Bridgefoot Farm.
- 6.23 To the east of the Parish, the hamlets also contain features of historic interest. Bassus Green is close to the remains of Walkern Castle and is characterised by a small collection of pre-16 century thatched cottages and farm buildings. Clay End also has a mixture of historic cottages and farm structures. Both hamlets are accessed by an ancient pattern of narrow country lanes and historic footpaths and bridleways, screened by hedgerows.





Figure 5: Bassus Green and Clay End

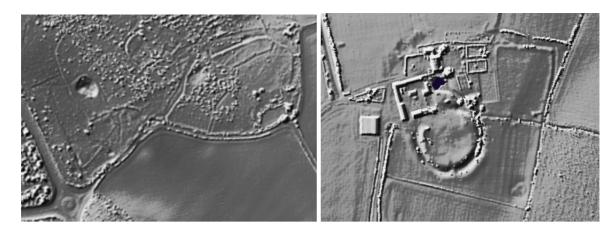
- 6.24 The NPPF advises that heritage assets should be conserved in a manner appropriate to their significance. Scheduled monuments are noted as being of the highest significance. Walkern has two scheduled monuments: Walkern Bury ringwork medieval fortifications and the earthworks spread over a significant area in the southern part of Box Wood.
- 6.25 The Parish Council supports the aims of East Herts District Plan Policies which seek to protect heritage assets. In Conservation Areas, District Plan Policy HA4 states that new development, alterations and extensions to existing buildings will be permitted where they preserve or enhance the established character of an area. Proposals outside a conservation area which affect its setting will be treated likewise. District Plan Policies HA5 and HA6, seek to control the design of shop fronts and the regulation of advertisements in conservation areas.
- 6.26 The Walkern Conservation Area Character Appraisal 2016 identifies numerous buildings and structures which are not listed (designated heritage assets in their own right) but which make an important architectural or historic contribution to the Conservation Area. This Plan highlights specific aspects of Walkern Conservation area that contribute to its significance (Policy WLK3).

#### Policy WLK3 Walkern Conservation Area

- I. Development within Walkern Conservation Area should be preserved or enhanced. The elements of the Conservation Area which make a positive contribution to it, as defined in the Walkern Conservation Area Character Appraisal and Management Proposal 2016 (or an updated version) should be preserved in a manner appropriate to their significance..
- II. Development will be supported where it makes a positive contribution to the rural landscape of the Beane Valley and the setting of Walkern's Conservation Area.
- 6.27 The District Plan also contains a pledge, in Policy HA2, to engage with local communities on the protection of non-designated heritage assets. A new Government initiative was launched in September 2019 to help ensure local buildings are preserved for future generations by encouraging non-designated heritage assets to be identified during the preparation of neighbourhood plans. Historic England describe non-designated heritage assets are locally identified buildings, monuments, sites, places, areas or landscapes identified as having a degree of heritage significance meriting consideration in planning decisions (see reference: Local Heritage Listing Historic England Advice Note 7). Local heritage can benefit the local economy as well as help to define a sense of place and provide a feeling of community identity and well-being.
- 6.28 Hertfordshire Gardens Trust were consulted on potential parks and gardens with heritage interest. Both Walkern Hall and The Old Rectory have garden features which are protected by virtue of being listed buildings in their own right. Walkern Hall has an ornamental walled garden with carved well head, fountain, and summer house. There is a ha-ha, beyond which is a medieval hunting park. The wealth of heritage within the designed landscape makes it worthy of inclusion as a non-designated heritage asset.
- 6.29 The Old Rectory is at the north end of the village north west of the church. The walled garden is separately listed, as is The Granary, which is close to the High Street. Subject to further research, may become eligible as non-designated heritage assets.

#### Policy WLK4 Non-designated Heritage Assets

- I. The following non-designated heritage assets have been identified in this Neighbourhood Plan:
  - Queen Elizabeth II pole mounted post box, Clay End
  - Decorative cast iron lamp column, Clay End
  - Decorative cast iron lamp columns, High Street, Walkern
  - Decorative cast iron lamp column, Church End, Walkern
  - Bridge and weir, High Street Walkern
  - Gardens at Walkern Hall, Cley End
- II. Development proposals which affect these heritage assets, or are within their setting, should avoid or minimise any harm to their significance. A proportionate description of their significance and the impact of the proposals on it should be provided by applicants, to enable a balanced judgement to be made, having regard to the scale of any harm or loss and the significance of the asset.
- 6.30 Across the Parish, there are several potential sites of archaeological interest. A general policy on the protection of archaeological sites and assets is contained in the East Herts District Plan (Policy HA3). The policy requires a desk-based assessment of any proposal, which may affect a site of potential archaeological interest. There are several Areas of Archaeological Significance in the Parish, which are shown on the East Herts District Plan Policies Map.
- 6.31 Walkern History Society in conjunction with North Hertfordshire Museum are undertaking a project to expand on the limited knowledge of Walkern and build up a story of the village through time. This has so far involved a test pit programme which started in 2017 when the Historic Environment Record contained only 109 entries. Test pits have been dug predominantly along the High Street but also at the church (Church End) and at the Walkern Mill (see reference: North Herts Museum).
- 6.32 Over the same period, the Scheduled Monument at Box Wood has been put at risk from the subdivision of the wood and sale of plots. There is still much to learn about this monument. Walkern Bury Scheduled Monument also has the potential to extend well beyond the clearly visible earthwork. Other possible sites of interest are Cobble's Spring, south of the village. The Parish Council welcomes the illumination of Walkern's history though a greater understanding of archaeology.



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Figure 6: Examples of Lidar imagery of Box Wood (left) and Walkern Bury (right)

#### Policy WLK5 Archaeology

I. The identification and protection of local sites of archaeological interest and their enhancement is supported.

#### **Biodiversity**

- 6.33 The wider countryside of the Parish contains many features of significant value for wildlife and nature conservation, many of which were identified by residents in consultation. Underground springs and wells from the chalk aquifer, and the River Beane, an important and rare chalk stream, and one of about 200 remaining worldwide, provide a perfect habitat in which an abundance of flora grow and fauna, including slow worms, newts, frogs, and kingfisher are found. The woodlands, hedgerows, and the agricultural landscape of the Parish support a diversity of life forms, the survival of which has been assisted by conservation work. The local planning authority, in collaboration with the Herts and Middlesex Wildlife Trust, has also designated local Wildlife Sites. These sites are described in an inventory in Appendix D.
- 6.34 During the preparation of the Neighbourhood Plan, members of the WNPG compiled a detailed inventory of plants, animals, birds, and insects, which could be found in the parish. The survey also listed the sites of nature conservation value, Ancient Woodland Inventory Sites, and the designated local Wildlife Sites. Maintaining and improving the quality of wild-flower rich natural or semi-natural habitats including designated sites is an important priority for the *National Pollinator Strategy 2014* published by Department of Environment Food & Rural Affairs (DEFRA).
- 6.35 The East Herts District Plan recognises that nature conservation is an integral part of the planning system. Thus, the most important areas for biodiversity are identified on the East Herts District Plan Policies Map. Policy NE1 of the document affords protection to International, National and Locally Designated Nature Conservation Sites. Development will not be permitted unless there are reasons, which clearly outweigh the need to safeguard the nature conservation value of a site. The policy also includes provision for compensation or mitigation where development proposals are allowed. The Parish Council supports this approach.

- 6.36 The East Herts District Plan acknowledges the importance of biodiversity and the need to protect species and plants and the diversity of habitats (policy NE2). Herts and Middlesex Wildlife Trust reintroduced Water Voles higher up the River Bean at Watton-at-Stone/Stapleford in July 2022. A prerequisite for successful reintroduction includes suitable riverbank habitat.
- 6.37 The Hertfordshire Biodiversity Action Plan (2006) identifies those species and habitats that are a priority for conservation, many of which are present in the Parish of Walkern. There are several sites where species and habitats need to be protected and development proposals will be permitted, only where harm can be avoided, adequately mitigated or compensated for in accordance with national policy.
- 6.38 The Environment Act 2021 introduces a new requirement that most planning permissions in England must deliver at least 10% biodiversity net gain. This biodiversity net gain should be measured and delivered in accordance with national legislation and guidance.

#### Policy WLK6 Conserve and Enhance Biodiversity

I. Wildlife and significant habitats including the River Beane will be protected from any significant harmful impacts of development, including pollution, unless avoided, adequately mitigated or compensated for in accordance with national policy.



Figure 7: Bassus Green Road Verges

Trees, Hedges and Woodland

6.39 Trees and hedgerows perform many functions including supporting biodiversity, providing shade and shelter, modifying the effects of climate change, and the general feeling of wellbeing and amenity they provide. Walkern has many old and beautiful trees, hedges and areas of ancient woodland. Some are already protected by virtue of their being within the Walkern Conservation Area or subject to Tree Preservation Orders.





Figure 8: Hedgerow on lane Clay End (L) & Oak between Clay End and Bassus Green (R)

6.40 Rare and interesting trees can be found in Walkern. Three such examples are a Turner's Oak (Quercus turneri), which lies in the field to the north of St Mary's church, the Magna Carta Oak, in St Mary's churchyard, and a Box tree in the churchyard of the URC, High Street. Turner's Oak is a rare hybrid of the English oak, crossed with a Holm oak by an Essex nurseryman in the 18<sup>th</sup> century. It was planted by Rev. Benjamin Heath in the late C18th/early C19th when the field was part of his pleasure garden. It is semi-evergreen, losing its leaves in spring. The Magna Carta Oak was grown from an acorn collected from the Parliament Oak in Sherwood Forest. It was planted to commemorate the 800<sup>th</sup> anniversary of the Magna Carta and its significance for the village of Walkern. The Box tree is over 200 years old. Both trees are within Walkern Conservation Area.



Figure 9: Magna Carta Oak (left), Box (right)

6.41 Other trees in open farmland are more vulnerable to damage due to passing vehicles and lack of management. Herts Environmental Record Centre have 19 veteran and mature individual trees identified in the parish. In addition to the Turner's oak mentioned above there are 16 other oaks, the largest of which is in the garden of Walkern Hall Farm, a hornbeam, and an ash. In addition to these individually recorded trees there are three ancient woodlands. Box Wood, St John's/Lords Wood, Walman's Wood. All three are Local Wildlife Sites.



Figure 10: Turner's Oak

- 6.42 Box Wood has been particularly at risk following the subdivision and sale of leasehold plots. More details of the importance of Box Wood can be found in the Addendum to Walkern Tree Charter at Appendix E including a photograph of a veteran yew tree (see Figure 29).
- 6.43 New developments should, wherever possible, retain existing trees, hedgerows and green road borders. Planting more native climate resistant trees is encouraged, in open spaces and in new developments.
- 6.44 The plight of trees and hedges is highlighted in the Tree Charter in <u>Appendix E</u>. This provides commitments, advice, guidance and encouragement to nurture trees in the Parish.

#### Policy WLK7 Protection of Trees and Hedges

- I. Trees and hedgerows are protected by Policies DES4, HOU2, NE3 and NE4, and individual site allocations in East Herts District Plan.
- II. The planting of trees able to withstand climate change will be encouraged at every opportunity.
- III. Development will be supported that adopts the principles in the Walkern Tree Charter Appendix E which provides information to assist developers to recognise the importance of trees in Walkern.

#### Green Infrastructure

6.45 Both the NPPF and the East Herts District Plan introduce the concept of green infrastructure, described as "a network of multi-functional green space, urban and rural, which is capable of delivering a wide range of environmental and quality of life benefits for local communities." East Hertfordshire Green Infrastructure Plan applies these principles to the district and provides an overview of its green infrastructure assets and the opportunities to enhance and develop them. Policy NE3 of the East Herts District Plan seeks to protect and enhance the network of green infrastructure.

**Open Spaces** 

- 6.46 There are six open spaces within the village which are recognised as important for recreational purposes. These vary from small play spaces for young children to large spaces for healthy outdoor leisure pursuits. The Playground, the Play Area and the Sports Field are identified on East Herts District Plan Policies Map and are protected by Policy CFLR1.
- 6.47 The Playground is also identified as Important Open Space in Chapter 5 of Walkern Conservation Area, Character Appraisal and Management Proposal 2016, because it creates a diversity in the street scene with green space extending from the edge of the village right up to the High Street. There are views over large gardens to the River Beane valley. The Playground is a safe fenced space in the centre of the village with a range of children's play equipment with seating and wildlife areas.
- 6.48 The Play area is a small safe site within the Aubries development with play equipment for smaller children. It is the only play area available without having to cross the High Street to the Playground.
- 6.49 The Sports Field at Walkern Sports and Community Centre (WSCC) is well used for football in the winter and cricket in the summer, with occasional events also held here. It has been enhanced with seating areas for picnics, tree planting and active outdoor gym equipment. It is a valuable asset for the village.
- 6.50 Midsummer Meadows (PROS4) was not in existence when the District Plan was adopted. This space is an integral part of the Midsummer Meadows housing development. Doubling as an area of biodiversity and incorporating SUDs, it is also an important walking link through to Froghall Lane.

6.51 Protected Recreational Open Space (PROS) are shown on the <u>Policies Map</u>, <u>and</u> <u>described</u>, <u>with photographs</u>, <u>and a detailed map in Appendix I</u>. Green spaces within the village that are accessible to all residents should be retained. Accessibility relates to both their location and the ease of reaching the spaces on foot or by sustainable transport and the ease of use of the spaces for all ages and abilities.



Figure 11: Recreation Equipment at WSCC

# Policy WLK8 Protected Recreational Open Spaces

I. The following sites as identified on the Policies Map and detailed in Appendix I, are allocated as Protected Recreational Open Space:

PROS1: Playground, next to Walkern Stores, no 79 High Street

PROS2: Play Area, Aubries

PROS3: Sports field at Walkern Sports and Community Centre

**PROS4: Midsummer Meadows** 

II. Development proposals that result in the loss of reduction of the Protected Recreational Open Space should be assessed against the criteria in Policy CFR1 part VI. Any enhanced, replacement provision should be as accessible to the local community as the current recreational open space.

#### **Green Corridors**

- 6.52 The WNPG has consulted with the District Council and the Herts and Middlesex Wildlife Trust, and the Hertfordshire Environmental Records Centre with a view to establishing green infrastructure networks within the Parish. As a result, a network of green corridors has been devised in and around the village of Walkern this includes the valley of the River Beane which flows north to south through the village. The asset is protected by the River Beane Catchment Management Plan. Water Voles were introduced into the river, upstream at Watton-at-Stone in July 2022. This was a joint venture by The River Beane Restoration Association (RBRA) and Herts and Middlesex Wildlife Trust (HMWT). The success of introduction is dependent on an adequate unpolluted water flow in the river.
- 6.53 Green corridors have many benefits including making connections between wildlife sites and providing attractive walking routes, such as the established long-distance footpath between Walkern and Hertford. The value of the river valley was emphasised by the local community in consultation on the Neighbourhood Plan.



Figure 12: Established Green Corridor, Walkern Hall Farm

6.54 In accordance with NPPF para 110, planning policies should protect and enhance public rights of way and access, including taking opportunities to provide better facilities for users, for example by adding links to existing rights of way networks. The river walk along the Beane through Walkern is a very popular green corridor which in part provides an attractive recreational space. Part of the river corridor is allocated as Protected Recreational Open Space in this Plan. It has been under pressure from development and requests for residential garden extensions which could introduce barriers to wildlife and reduce public access. The northern section of this corridor has been allocated as Protected Recreational Open Space in this Plan (see Policy WLK8).

# **Policy WLK9 Green Corridors**

- I. In accordance with the East Herts Green Infrastructure Plan, the network of Green Corridors in the Parish, as shown on the Policies Map, will be protected from the impact of harmful development, managed and where possible enhanced. These include:
  - The link extending to the north and west of the end of Froghall Lane to connect with Box Wood
  - The network of small woodlands around Clay End and Bassus Green linking to the River Beane
  - The River Beane Valley and in particularly the section through Walkern village.
- II. The River Beane is an endangered chalk stream, and the valley corridor has a strategic recreational value as well as being important for wildlife and a important landscape feature. Any development scheme adjacent to the River Beane should be designed with a naturalised buffer zone of at least 10m from the top of the bank to protect and enhance the conservation value of the watercourse and ensure access for flood defence maintenance.

Local Green Space (LGS)

- 6.55 Some of the green spaces in Walkern village contribute to the character of the conservation area, others represent important green infrastructure and are particularly valued by the community. The NPPF (paragraphs 105 107) provides guidance on the criteria for designating Local Green Spaces. They must be local in character; not an extensive tract of land; close to the community they serve; and hold a special and particular local significance such as beauty, historical significance, recreational value, tranquillity or richness in wildlife.
- 6.56 Proposals for development within Local Green Spaces should be considered in a similar way to development proposal in the Green Belt. The Government's Planning Practice Guidance (PPG) (Paragraph: 010 Reference ID: 37-010-20140306) tells us that Local Green Spaces can be designated on Green Belt land where the designation could help to identify areas of Green Belt that are of particular importance to the local community. PPG goes on to say that different designations serve different purposes. If, for example, a designation such as Scheduled Monument already exists on a potential LGS, then consideration should be given to the additional local benefit of the LGS designation. Land designated as LGS can also be nominated for listing by the local authority as an Asset of Community Value.
- 6.57 Two additional Local Green Spaces are designated in this revised Neighbourhood Plan. The graveyard at the URC, and a historical site which still contains gravestones on Froghall Lane.

# Policy WLK10 Local Green Space

- I. Nine areas of green space detailed in Appendix G Local Green Space, shown on the <u>Policies Map</u> and the detailed Policies Map extracts below this policy, have been designated as Local Green Space. These are:
  - LGS 1: Land west of the River Beane at the Ford, Church End
  - LGS 2: Land east of the River Beane at the Ford, Church End
  - LGS 3: Land adjacent to River Beane between Church End & Winters Lane
  - LGS 4: Land adjacent to Allotments, Totts Lane
  - LGS 5: Allotments, Totts Lane
  - LGS 6: URC Graveyard, High Street
  - LGS 7: Graveyard, Froghall Lane
  - LGS 8: War Memorial, High Street/Benington Road
- II. New development will only be allowed in designated Local Green Spaces where it is consistent with the National Planning Policy Framework and policy CFLR2 of East Herts District Plan, considering the characteristics of the Local Green Space as set out in this Plan.
- 6.58 <u>Appendix G</u> shows photographs and the assessment of the 8 sites chosen for designation as Local Green Space along with a table showing all sites considered and how each of the sites designated meet the prescribed criteria.
- 6.59 In order to provide an acurate image of the boundaries of the Local Green Spaces, large scale images are provided below.

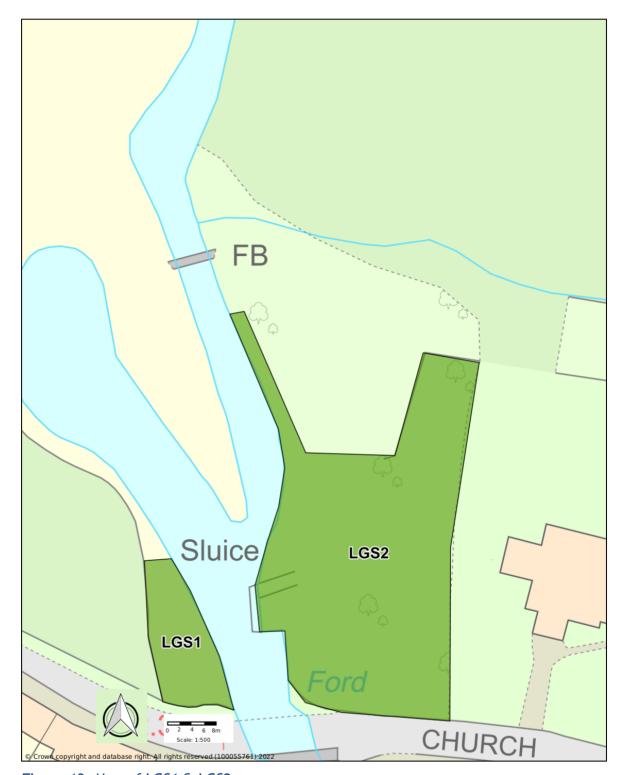


Figure 13: Map of LGS1 & LGS2



Figure 14: Map of LGS3

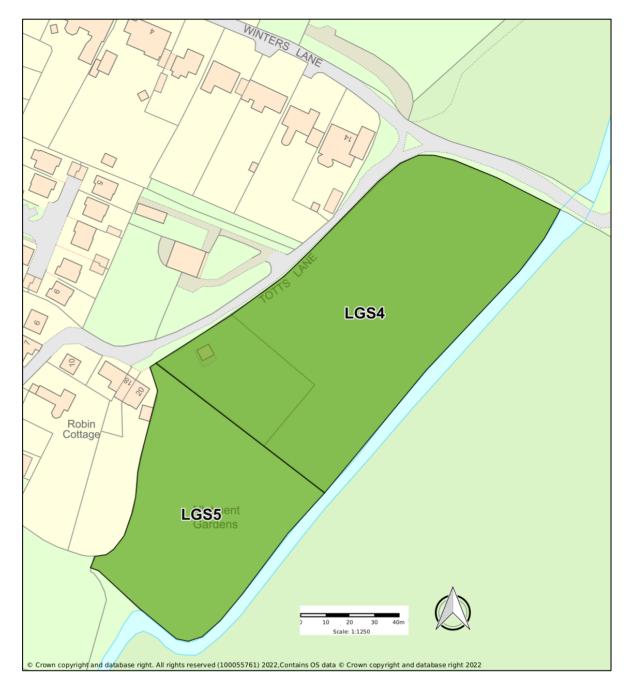


Figure 15: Maps of LGS4 & LGS5

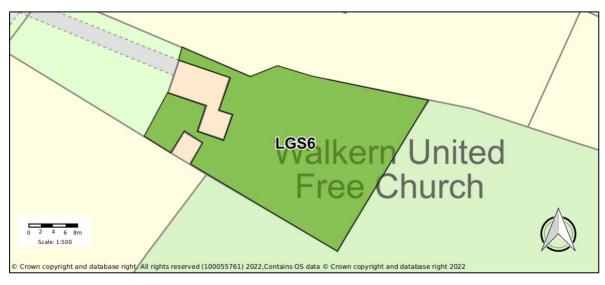


Figure 16: Map of LGS 6



Figure 17: Map of LGS 7

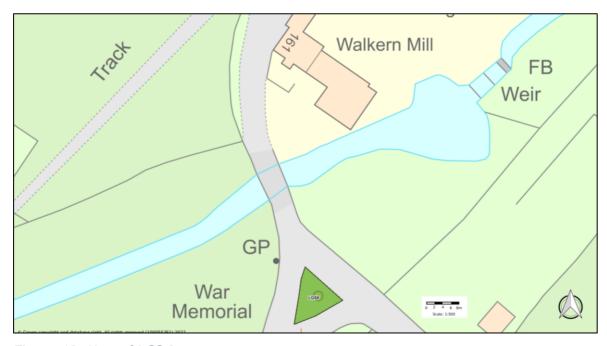


Figure 18: Map of LGS 8

### Soils and Agricultural Land

6.60 Despite the development pressures affecting the rural areas of Hertfordshire, farming remains the principal land use in the Parish. The NPPF (paragraph 180 b)) states that local planning authorities should take into account the economic and other benefits of the best and most versatile agricultural land. This is supported by the East Herts District Plan, which seeks to achieve the most effective use of land as a resource. Soil is identified as an important asset. In Walkern, the bulk of the land is designated under the national agricultural land classification (ALC) as Grades 2 or 3a. Wherever possible, this higher-grade land should be protected from development in the interests of the local farming infrastructure and its future viability.

### **Environmental Quality**

- 6.61 Many representations were raised during consultation about general environmental pollution, and the possible effects of further development. This issue is covered throughout the NPPF and the East Herts District Plan (Chapter 24). The East Herts District Plan contains specific policies on contaminated land and land instability (Policy EQ1), noise pollution (Policy EQ2), light pollution (Policy EQ3), and air quality (Policy EQ4). Further detailed advice on dealing with aspects of environmental quality is provided in the on-line National Planning Practice Guidance (NPPG).
- 6.62 In Walkern, there were concerns about the effects of traffic, causing noise and air pollution, and light pollution. Several policies in this Plan help to improve environmental quality over time. Protections against river pollution and river flooding are provided in Policies WLK 6 and WLK9 respectively. Policy WLK14 includes criteria on minimising light pollution, whilst supporting micro scale renewable energy generation and charging points for electric vehicles. The Tree Charter in Appendix E encourages more tree planting to reduce carbon monoxide and the pollution in the air. Finally, sustainable transport Policy WLK18 could help to reduce pollution and noise from vehicles travelling through the village.

### Flooding and Climate Adaption

- 6.63 Walkern suffers from risk of flooding from both surface water run-off and river flooding associated with the floodplain of the River Beane. Surface water flooding is a particular problem on Midsummer Meadows and <u>Policy WLK11</u> guards against development or other impermeable hard surfacing in the most vulnerable areas, protecting both residents of the new development and existing residents in Moors Ley. <u>Policy WLK14</u> Design of New Development also seeks zero run-off from new built development.
- 6.64 The implementation of Sustainable Drainage Systems (SuDS) is relevant to many policies within the Plan, namely WLK1 Sustainable Development, WLK2 Landscape Features, WLK6 Conserve and Enhance Biodiversity, WLK9 Green Corridors, WLK10 Local Green Space and WLK11 WLK14 (housing and development policies). The benefits of multifunctional SuDS go far beyond a piped or artificial SuDS system. Well-designed multi-functional SuDS such as blue-green roofs, wet ponds, swales and rain gardens can be used to manage surface water sustainably while also providing blue-green infrastructure with biodiversity and amenity benefits.

6.65 Climate adaption is a theme running through the NPPF. Water environment constraints in Walkern include the River Beane, Flood Zones 2,3 and 3b, Groundwater Protection Zones and Principal Bedrock and Secondary Aquifers. No development should take place in Flood Zone 3b, which is a functional floodplain to safely store flood water. New development in Flood Zones 2 & 3a will be subject to a sequential test to consider whether development is appropriate in this location. A Flood risk assessment must be submitted with a planning application to demonstrate that the development will not increase flood risk elsewhere or will reduce flood risk, in accordance with District Plan Policies in Chapter 23 and in particular Policy WAT1. The environment agencies River Flood risk Map for Walkern (May 2022) can be found in Appendix H.

### Housing

6.66 New housing development should reflect the vision and objectives in the Neighbourhood Plan. In particular, development should satisfy the need for new homes for residents in the Parish and at least meet current standards of sustainability, reflect the guidance in the Walkern Conservation Area Appraisal and Management Plan 2016 and be well designed to improve the look and feel of the area.

Housing Land Supply

6.67 There is very little land considered suitable for housing development within the village boundary. In order to allow for expansion of the village population, to support existing facilities and services and to offer affordable accommodation and homes for existing residents in later life, a single site has been developed for housing on land south of Froghall Lane. The site is now within the village boundary to provide a new permanent and defensible limit to the further expansion of the settlement towards Stevenage. This is necessary to preserve the important gap between the two settlements. There are limited infill opportunities within the village that will allow the village to continue to grow gradually.

Land South of Froghall Lane (Midsummer Meadows)

- 6.68 The parameters that were set out in the 2018 Neighbourhood Plan for this development are still relevant. The layout and design of the scheme, including significant additional landscaping to create usable and manageable open space and buffers to soften the impact of the new development, are critical to its successful integration. To ensure the open space on the site is retained in perpetuity green space to the west and south of the housing area, will be preserved as Protected Recreational Open Space (see <a href="PolicyWLK8">PolicyWLK8</a>). In the south west and north west corners of this space, no buildings or hard surfacing will be permitted unless it is permeable so as not to increase run-off in an area already susceptible to surface water flooding
- 6.69 Other parameters include a generous green corridor parallel to Froghall lane to provide an alternative safe route for walkers accessing the footpaths and open countryside to the west and no new vehicular access onto Froghall Lane, which is already too narrow for the existing homes on the northern side of the road. The development must retain sufficient parking spaces for residents and visitors to ensure that no additional pressure from overflow parking is put on the congested streets of Moors Ley and Aubries or Froghall Lane. Whilst the conversion of garages to residential accommodation is often permitted development, where planning permission is required, such conversions will be resisted.

6.70 Hertfordshire County Council's Local Transport Plan (LTP4) and East Herts District Plan Policy TRA1 Sustainable Transport, recommend a focus on sustainable travel options, rather than higher car parking standards. Sustainable transport options are encouraged in Policy WLK18. However, higher car ownership figures for Walkern compared with East Herts as a whole justify slightly higher parking standards than in the East Herts District Plan, where these can be accommodated. The justification for this higher parking standard can be found in <u>Appendix J</u>.

### Policy WLK11 Land South of Froghall Lane (Midsummer Meadows)

- I. The development principles for Land South of Froghall Lane as set out below should apply to the site in perpetuity, to ensure that the development continues to respect the environment of Walkern:
  - (a) No buildings or impermeable hard surfaces will be constructed in the south-west or north-west corners of the site, which are susceptible to surface water flooding.
  - (b) A green corridor along the northern boundary of the sitewill be retained as a landscaped strip to preserve views into the village and maintain the rural character of Froghall lane.
  - (c) A generous green landscaped area and wetland habitat will be retained and managed to deal with excess run-off and to soften the impact of development on the countryside. This is allocated as Protected Recreational Open Space.
  - (d) Proposal should retain parking spaces in accordance with East Hertfordshire's Parking Standards to ensure that on street parking does not occur on surrounding streets.
  - (e) No vehicular access will be permitted on to Froghall Lane.
  - (f) All trees and hedges remaining on the site will be covered by the Walkern Neighbourhood Plan Tree Charter.
  - (g) Any development proposal to raise the roof heights must not impinge on View 4 any more than they currently do.

### Housing Infill and Rural Homes

- 6.71 New housing proposals should be for infill development within the Walkern village boundary. The use of brownfield land will be encouraged. Gardens contribute to the character of the village and development on residential gardens will be resisted unless they can be proven not to cause harm to the local area, in accordance with the NPPF paragraph 72.
- 6.72 Development along the High Street is a mix of back of pavement buildings or homes with small front gardens and small 'close' style clusters of dwellings. Backland or tandem development, where the housing development is set back behind existing properties can be successful, provided it small in scale, and reflects village development patterns, particularly north of Froghall Lane to the west of the High Street and south of Stevenage Road to the west of the High Street.

# **Policy WLK12 Housing Infill Sites**

- I. Within the village boundary on the <u>Policies Map</u>, small-scale infill developments will be supported subject to meeting the criteria below and Design should be in accordance with <u>Policy WLK14</u>:
  - (a) There is no unacceptable impact on the amenities of adjacent residential properties.
  - (b) Appropriate access, car parking provision and turning arrangements are provided.
  - (c) Important views and open spaces that contribute to the enjoyment of residents of the village and are important to the character or appearance of the conservation area are retained.
  - (d) Use of gardens should ensure private amenity space is in scale with the size of existing and new homes.
  - (e) Backland or tandem development should reflect existing village development patterns.
  - (f) Density should make the best and most efficient use of land whilst improving biodiversity.
- II. Brownfield sites are preferred to greenfield sites. Site redevelopment should respect existing building lines, scale and massing of surrounding buildings.
- III. Private gardens contribute to the character of the village and inappropriate development of garden land will be resisted.
- 6.73 District Plan Policy GBR2 permits development in the Rural Area Beyond the Green Belt provided that it is compatible with the character and appearance of that rural area. Proposals for housing must comply with criteria (d), (e), (f) and (g), or be development identified in an adopted Neighbourhood Plan. No housing development sites are identified in this Plan. Walkern has exceeded its target of 55 new homes within the Plan period of 2017-2033, as set out in District Plan Policy VILL1. Other single rural homes in the countryside will be supported where development proposals are in accordance with national policy or the policies contained within the District Plan. The Parish Council considered the issue of local housing need, and a Housing Needs Survey was conducted by Community Development Action Hertfordshire (CDA) to support this policy. It was evident from the consultations on the Neighbourhood Plan that there were specific requirements for housing for local people, which is affordable and for bungalows or suitable housing for older people, so that they can remain in the village in later life. In the East Herts District Plan, the type, tenure and mix of housing will be identified. However, the CDA report has supported the Parish Council's assertion that priority should be given to residents.

### **Policy WLK13 Rural Homes**

- I. Outside the village boundary of Walkern, high quality conversions to single rural homes of Local Needs Affordable Housing, will be supported where development proposals are in accordance with national policy or the policies contained within the District Plan.
- II. Rural Exception Affordable Housing schemes in the two small settlements of Clay End and Bassus Green will be supported, provided that they do not impinge on important views and do not conflict with other policies in this Plan or the District Plan.
- III. For the purposes of the Neighbourhood Plan, Local Needs Affordable Housing on rural exception sites will be allocated to persons who:
  - (a) have been ordinarily resident in the Parish of Walkern for the 12 months immediately preceding the date of application for the affordable housing unit or who have at any time previously resided in the Parish for at least five years, or
  - (b) have a strong local connection with the Parish of Walkern through a close family connection or being employed within the Parish.

If no applicant qualifies under the first set of criteria, those who are resident in, or have a strong local connection with neighbouring parishes will be eligible. If there are no nominations from the rural parishes within East Herts, then nominations from those in greatest need from within the district will be acceptable.

IV. Other single rural homes in the countryside will be supported where development proposals are in accordance with national policy or the policies contained within the District Plan.

# **Design of New Development**

- 6.74 The design of new housing development should reflect local style and building materials and the traditional and historic character within Walkern Conservation Area. (Detailed guidance on design is contained in the Walkern Conservation Area Appraisal and Conservation Area Management Plan 2016). Where practical, homes should be designed to increase biodiversity, particularly where natural habitat is lost through the development; reduce surface water run-off, so as not to compound issues of flooding in Walkern; and be as energy efficient as possible.
- 6.75 Design guidance for all new development and new homes in particular is provided in **Policy WLK14** Design of New Development.

# Policy WLK14: Design of New Development

- I. The scale and design of all new development will reflect the character of Walkern, and its historic Conservation Area as detailed in the Walkern Conservation Area Appraisal and Management Plan 2016. In particular, the following guidelines will apply:
  - (a) Building materials and detailing should be complementary to the existing character of Walkern as set out in the Walkern Conservation Area Appraisal (2016), and sympathetic to the form, style and materiality of traditional village properties, particularly those that surround the build.
  - (b) New buildings should respect neighbouring roof profiles, heights and pitches, the characteristic spacing between buildings, historic building lines, density of development in the village and important views and vistas.
  - (c) Redevelopment, extensions, or alterations to historic farmsteads, agricultural buildings or residential properties should be sensitive to their distinctive character, materials, and form.
  - (d) Site topography should be taken into account to ensure no loss of amenity to surrounding homes, including overlooking.
  - (e) Sufficient off-road parking should be provided in accordance with East Herts District Council parking standards.
  - (f) Hardstanding should be minimised and constructed of porous material assisting natural drainage and achieving at least greenfield run-off rates and preferably zero run-off achieved through infiltration. Run-off should be minimised using SuDS which are designed to be multifunctional, providing new blue-green infrastructure and improving biodiversity.
  - (g) Layout of new roads, where appropriate, will include parking bays to accommodate delivery and utility vehicles without constricting traffic flow.
  - (h) Street lighting should be sensitively designed to reflect the rural nature of the parish and minimise impact on bats and other nocturnal wildlife.
  - (i) Bat boxes, swift bricks and planting to encourage biodiversity and provide wildlife corridors will be commended

#### **Residential Properties**

- (j) East Herts Parking Standards should be adhered to in new developments so that overflow parking does not occur on surrounding streets. A minimum of 2 spaces for all new homes would be welcomed, where it can be accommodated.
- (k) Enclosures to accommodate storage of refuse bins should be provided within the curtilage of each new home.
- (I) All homes should have access to a modest garden space where appropriate, characteristic of village living and easy access to public open space.
- (m) Boundaries, particularly to front gardens, should preferably be marked with hedges of appropriate native species.
- (n) Homes should be energy efficient and include the most up to date technology where appropriate.
- II. Modern, innovative design will be welcomed provided that the above criteria are met.

- 6.76 Eighty five percent of respondents to the Neighbourhood Plan questionnaire thought that all homes should have their own garages/parking. Acute parking problems occur in the evenings and at weekends when cars are parked on pavements forcing pedestrians to walk in the road and parking on the High Street blocks through traffic. New homes with small gardens were a popular choice of residents, rather than large gardens or communal garden space.
- 6.77 Due to the severe problems caused by on-street parking on narrow main roads and residential streets, East Herts Parking Standards should be adhered to whilst exceeding the targets will be welcomed. Additional information is provided to evidence the need for a slightly increased standard in **Appendix J**.

# **Employment and Business**

- 6.78 The NPPF supports sustainable economic growth; local planning authorities are required to plan proactively to meet the development needs of businesses. In paragraph 88, the NPPF states specifically that planning policies should support economic growth in rural areas to create jobs and prosperity. Thus, neighbourhood plans should support the growth and expansion of business in rural areas and support the development and diversification of agricultural and other land-based businesses. Support is also given to rural tourism and leisure developments, as well as the retention and development of local services and community facilities. This approach is mirrored in the East Herts District Plan (Policy ED2) which encourages development, subject to set criteria.
- 6.79 The parish of Walkern consists mainly of agricultural land, with a number of working farms. Yet, according to the 2011 Census only eight people were working in agriculture, just over 1% of the working population of 816. Few residents actually work in the parish. The main centres for employment are Stevenage, Hertford, Cambridge, Greater London and at Stansted Airport.
- 6.80 Within the parish, the main employers are the school and a number of small businesses, some of which operate from units at Walkern Hall Farm, the Piggeries and the Magic of Christmas. A growing number of people now work at home (82 in 2011). Feedback from the Open Day (April 2015) showed support for local existing businesses and creative industries. This support has continued and so is reflected in the following policies. In addition, support for facilities for homeworking, and encouragement for new employment opportunities for residents has increased due to the Covid epidemic.
- 6.81 Manor Farm, on High Street, Walkern provides employment in the village. The Farmhouse at Manor Farm is Grade II\* listed and the walls, pond and dovecot adjacent to the High Street form part of the curtilage of the farmhouse. Access is via a narrow lane.

# **Policy WLK15 New Businesses**

I. New businesses and employment will be permitted, provided that new or expanded enterprises are of a scale and type appropriate to the rural setting of Walkern and its Conservation Area and comply with other policies in the Neighbourhood Plan. Further development at Manor Farm would be supported provided that suitable and safe vehicular access is provided.



Figure 19: The narrow lane to Manor Farm is adjacent to this wall and pond

# Policy WLK16 Diversification of Farm Businesses

- I. Proposals for the diversification of farm businesses will be supported provided:
  - (a) The development is ancillary to the agricultural business or
  - (b) The development supports the viability of the existing farm holding
  - (c) The development does not include domestic housing for sale.
- II. The potential impact on rural lanes must be assessed and measures put in place to mitigate the impact of increased traffic in the rural area.

Home Working

6.82 Proposals for new homes should include the provision of a home-work area. In addition, Walkern is poorly served by access to electronic communications infrastructure, including high speed broadband and mobile telephone networks. Development of new technology has generated changes in working patterns, enabling businesses and individuals to work in more flexible ways, including working from home. Support for better quality communications infrastructure is set out in the NPPF (paragraphs 118-122) and in the East Herts District Plan. It is also an objective of this Neighbourhood Plan.

### **Policy WLK17 Home Businesses**

- I. Proposals for new homes should include space for homeworking.
- II. Support will be given to the installation of new infrastructure including high-speed broadband and mobile networks to facilitate home working where:
  - Infrastructure is fully integrated into the design of future development proposals;
  - Where new masts or structures are required, they should be sympathetic to their surroundings;
  - Infrastructure should consider safety precautions for wildlife.

### **Sustainable Transport**

#### Roads and Traffic

- 6.83 The B1037 is the only classified road running eastwards out of Stevenage. When reaching Walkern village it turns sharply left and becomes Walkern High Street. The level of traffic at peak times caused by commuters into and out of Stevenage through the narrow High Street causes acute traffic congestion. Parking in the High Street and side roads near the school exacerbates this problem. Limited infill housing development throughout the village should not exacerbate this situation and the impact of disruption caused by construction in the tight confines of the village streets must be assessed in any development proposal.
- 6.84 Responses of residents to public consultation expressed serious concerns about increased traffic through the village including traffic noise, pollution, pedestrian safety, and the impact of Heavy Goods Vehicles ignoring the weight limit restriction.



Figure 20: Congestion in the High Street

### Vehicle Parking

6.85 Car ownership is high in Walkern with 66% of households owning 2 or more cars compared with an average of 46.5% for East Herts as a whole (Source: 2011 Census). Parking on street for homes with no private parking and cars parked to use the services in the High Street contribute to the congestion problem. Any additional houses in the High Street must provide off-street parking to ensure that this problem does not get worse. Opportunities to provide parking for residents and visitors to the village off the High Street will be sought.

### **Public Transport**

- 6.86 Public transport facilities are particularly poor considering that there is a main-line railway station with fast trains to London only 8 km away in Stevenage. The bus service is of limited use to commuters since it finishes before 6pm.
- 6.87 Footpaths are narrow and, in some cases, non-existent. New developments should be integrated into the village through adequate footpath and cycle links to village facilities. A comprehensive survey of footpaths in Walkern was carried out by the WNPG, a summary of which is contained in the Consultation Statement. Issues arising from the survey along with other issues are included as projects in <u>Appendix K</u>.
- 6.88 Safe outdoor exercise improves health and wellbeing. The roads in Walkern are narrow with long stretches of cars parked on the roadside and rural roads are winding and dangerous for cyclists. The local community supports the long-held aspiration for a new cycle and footpath link to Stevenage.
- 6.89 The 2016 Conservation Area Appraisal and Management Plan for Walkern specifically identifies high levels of vehicular traffic as a negative and detractive element, harming its rural character. It describes the junction of the High Street with Stevenage Road being a busy junction and traffic through the village being "incessant". This situation has worsened since the Conservation Area Appraisal was written and will worsen still once the eastern extension to Stevenage is built and occupied. Providing secure and accessible cycle storage provision in new developments and at community facilities would encourage active transport and reduce traffic impact. This would support HCC's LTP4 and in turn would help to reduce the negative impact of traffic on the conservation area.

# Policy WLK18 Sustainable Transport Provision

- I. Major development proposals in the village must provide a traffic impact assessment, proportional to the scale of the development proposed, which assesses the potential impact of increased traffic on pedestrians, cyclists, road safety, parking and congestion and any measures designed to mitigate such impacts.
- II. Further expansion of the school should include mitigation for any impact of additional traffic congestion and school-related parking at peak times.
- III. Proposals to increase off-street car-parking provision and relieve traffic congestion in Walkern will be supported in principle if they comply with other policies in this Plan.
- IV. Development proposals should help to maintain or improve public transport provision to Stevenage and throughout the parish of Walkern. Other proposals to increase the use of sustainable transport such as off-street charging points for electric cars will be supported.
- V. Secure and accessible cycle storage should be provided as part of any new development and, where funding is available, at community, health and education facilities.
- 6.90 Secondary and further education facilities are in Stevenage, and at Edwinstree School and Ward Freeman College in Buntingford, although some students travel further afield. Hertfordshire County Council provides primary education locally at the Walkern Primary school, located on the High Street. The school has been extended to cope with anticipated increase in demand, but any significant increase in housing numbers would require further expansion. The site is tightly constrained by residential development and the River Beane. Traffic associated with the school is heavy and causes considerable congestion on the High Street and nearby side roads at peak times.

### **Facilities And Services**

- 6.91 Walkern has a range of public facilities and services. From the responses to public consultation, it is evident that these are highly valued by the local community. Support for the safeguarding of key community facilities is embodied in several Neighbourhood Plan objectives. Community facilities are marked on the **Policies Map**.
  - Community and Recreational Facilities
- 6.92 The Walkern Neighbourhood Plan Questionnaire highlighted that the village shop, pubs and churches were the most used community facilities. 26% of those answering the question used the village shop and post office. Some of the shops have changed but all commercial premises still exist as such. The United Reformed Church, the two public houses in the High Street and the village shop/post office were listed as Assets of Community Value. The Parish Council re-applied to East Herts Council for these designations after five years, to continue to recognise their importance for the village.

- 6.93 Outdoor sports and leisure facilities are important features in Walkern. These include the Playground in the centre of the village, a small children's play area at the Aubries, and a sports field (with two football pitches and a cricket pitch). Community consultations for the original Neighbourhood Plan revealed that play facilities for young children were inadequate and required improvement.
- 6.94 The Playground now has a focus for young children with a greater and safer range of equipment. Seating has been introduced and planting of a native species garden. Further planting of trees and hedges is planned in accordance with the Walkern Tree Charter, with fruit trees for the community at the rear of the site. The Playground now feels more like the focal point of the village.
- 6.95 Many residents expressed an interest in extending the range of sports and leisure facilities, especially at the Sports Field. An outdoor keep fit trail has been installed and further improvements are planned.



Figure 21: Walkern Sports and Community Centre

6.96 Existing community and recreation facilities must be retained, protected and enhanced. Loss of facilities will only be acceptable where alternative provision is of a scale and standard equivalent to, or superior to, the existing facilities. Alternative provision must be provided within the Parish.

Health and Wellbeing

6.97 Main hospital facilities and health clinics are in Stevenage. A GP surgery that ran four times a week at 80 High Street, Walkern is a much-missed asset, especially for elderly patients, families with young children, and those without personal transport. The surgery was held in privately owned premises, which were leased to the Health Trust. The Parish Council supports the reprovision of the surgery in Walkern at an accessible location.

#### Walkern School

6.98 Walkern Primary. School is a popular community asset and has some capacity to take more children. The Parish Council fully supports the current and future provision for primary and pre-school education in Walkern. It will liaise with the County Council to ensure that facilities continue to serve the needs of the local community in the future.

Clark's Garage

6.99 The garage is a local family run business which provides repairs, servicing, sales of parts and a forecourt with fuel and tyre pump, plus a recovery service and even gas bottle refills. It is well used and reviewed by residents.

St Mary's Church and St Mary's Church Car Park

6.100The church is not only a heritage asset but is also used as a community venue for the village. It hosts concerts, community events and is home for Walkern's food bank. In addition, the church car park is frequently used as a safe place to park for walking from Walkern.

# **Policy WLK19 Valued Community Assets**

- I. The proposed loss of the valued community assets listed below will assessed, where appropriate, in accordance with District Plan Policies CFLR8, ED1 and ED2. New community assets will be considered against District Plan Policy CFLR7:
  - Clarks Garage, High Street
  - Playground, High Street
  - Play Area, Aubries
  - Walkern Sports and Community Centre
  - Walkern and Sandon United Reformed Church, High Street
  - White Lion Public House, High Street
  - Yew Tree Public House, High Street
  - Budgens Village Store, High Street
  - Walkern Primary School
  - St Mary's Church, Church End
  - St Mary's Church car park, Church End
  - Brewery Tea Room, High Street
- II. The reprovision of health services in the village will be encouraged in accordance with District Plan Policy CFLR9.



Figure 22: Walkern Sports and Community Centre

### **Implementation**

- 6.101The Neighbourhood Plan will continue to be delivered and implemented over the period to 2033, providing a direction for change through its vision and objectives. The policies will guide the development of Walkern Parish and protect those assets most appreciated by the community. The policies may be amended at intervals to remain in line with the District Plan and any such review or update will be carried out in accordance with the process and procedures in place at that time. The Parish Council will continue to monitor the effectiveness of the Neighbourhood Plan in its aims and objectives in protecting Walkern's historic character and strong rural identity whilst ensuring the village develops sustainably.
- 6.102 In accordance with Objective K, the Project List appended to this Plan will channel resources and volunteer activity into improving leisure facilities for parish residents, reducing the impact of traffic on the village and making the village more accessible.

# **Policy WLK20 Funding Priorities**

I. Walkern Parish Council will maintain and update the Action Plan as a schedule of priorities to receive the benefit of funding from \$106 agreements and any other funding streams such as a Community Infrastructure Levy.



Figure 23: The Beane Valley

# Appendix A Policies Mapped to Objectives

Ref	Objective	Policies
A	Ensure the River Beane, a rare chalk stream that runs through Walkern Parish, is preserved, protected from over-abstraction and public access is maintained	WLK1, WLK6, WLK8, WLK9, WLK10
В	Enhance and improve the environment and environmental quality of the Parish, minimising noise, air and water pollution	WLK1, WLK2, WLK3, WLK4, WLK5, WLK6, WLK7, WLK9, WLK10, WLK11, WLK14, WLK18
С	Ensure the mix, size and type of new housing meets local needs, including a sufficient supply of affordable housing for sale and rent and preferential access to some new homes for people with a strong local connection	WLK1, WLK11, WLK12, WLK13,
D	Require new development to be of high-quality design, built to a high sustainability standard and to be sympathetic to, and improve, the look and feel of the Parish	WLK1, WLK3, WLK11, WLK14
E	Ensure that new development is phased and located to minimise the impact on the already limited road infrastructure in the village	WLK1, WLK14
F	Ensure the design and location of new developments are resilient to the effects of climate change and flooding	WLK1, WLK14
G	Support existing businesses, creative industries and home working, and encourage new local employment opportunities for residents	WLK1, WLK15, WLK16, WLK18
Н	Preserve and enhance public transport services to and from the village for residents who do not have use of a car, and encourage safe walking and cycling options	WLK1, WLK18
Ι	Ensure that community facilities and services enhance the health and wellbeing of residents	WLK1, WLK19, WLK20
J	Ensure the village has recreational facilities that meet the needs of young children, teenagers and adults, and strengthen the sense of community	WLK1, WLK8, WLK9, WLK19. WLK20
K	Make the best possible use of funding through Section 106, a Community Infrastructure Levy or other funding related to development in the parish, to improve parish facilities.	WLK1, WLK20

# Appendix B Views, Vistas and Landscape Features



View 1: West from opposite the United Reformed Church (High Street) through Manor Farm paddock

This view westward from the High Street opposite the URC, looks through Manor Farm paddock and across a gentle green rise towards Churchend Common. it is an important gap in built form at the northern end of the High Street and a rare remaining transverse view giving a sense of space and a glimpse of the rural setting of the village. It is identified as an important open space to be protected in the Walkern Conservation Area Character Appraisal (2016). The paddock and land behind is outside the village boundary and the view should not be interrupted by buildings within the space or impacting on the openness of the space.



View 2: East along Church End over the ford

The view along Church End over the ford around a gentle bend revealing little by little the picturesque grade 1 listed Church of St Mary the Virgin is probably the most characterful in the Parish. The road is narrow and bounded by mature trees and hedges, overlooked by an established rookery. The view is part of an identified 'Focal Point' in Walkern Conservation Area Character Appraisal (2016). it is important to retain the features of the lane, its boundaries and the ford itself and to ensure an uninterrupted view to the church.



View 3: North from the meadows to St Mary the Virgin Church

As you look northward along the River Beane, towards the ford on Church End, the Church of St Mary the Virgin is clearly visible above the trees. This view is much appreciated by the many local walkers that use the area on a regular basis. The meadow has been designated local green Space (where only development appropriate in the green belt will be permitted), however the view should remain uninterrupted to maintain its openness.



View 4: East from Box Wood towards Walkern

This view, on the road from Stevenage to Walkern, from the corner by Box Wood, looking east over the valley of unspoilt countryside dotted with farm buildings. Walkern lies on the west bank of the River Beane in the Middle Beane Valley. From this viewpoint, the village nestles into the landscape without breaking the skyline although the iconic Wrights tower is visible to the right of the view. In order to maintain this view of the village, from every vantage point, new development should not be more prominent in the landscape than the existing built form of the village and should blend into the river valley.



View 5: East of the River Beane to Wrights Tower House above the Finches

Views from the east of the River Beane looking west over the village all feature Wrights Tower house. The iconic Victorian tower, previously part of Wrights brewery is an important non-listed building now converted to a home. It is the only building which can be seen above the village and should remain the only reference point on the skyline. New development should respect the very low impact of the built form of the village on the surrounding valley and blend into the existing views.



View 6: North from the entrance to Walkern along Benington Road

Entering Walkern where Bennington Road gently bends over the River Beane into the High Street a stunning view is unveiled. The historical context of the War Memorial, Pearman's Mill and Mill Cottage, contrasts with the River Beane flowing under the brick bridge, and the fields beyond. These features make up an identified 'Focal Point' in Walkern Conservation Area Character Appraisal (2016). This view at the entrance to the village is an important focal point in the conservation area that should be preserved or enhanced.



View 7: South west from Froghall Lane towards Stevenage

This view is looking from Froghall Lane, southwest towards Stevenage shows the Middle Beane Valley. Box Wood is to the right of the picture and the landscape buffer tree line is in front of Gresley Way to the left of the picture. The view is interrupted only in the small gap where Stevenage Road joins the roundabout on Gresley Way. All the land in this picture is in the Parish of Walkern. This unspoilt view of traditional farmland and ancient woodland is precious green belt land which should be retained, both for its purpose of separating the village of Walkern from the town of Stevenage and for its intrinsic beauty.



View 8: East from High Street opposite Glebe View

The view from the footpath at the junction of High Street and Glebe View encompasses the paddock in the foreground, and gently undulating fields and woodland in the distance. The Old Rectory is mentioned in the Conservation and Heritage Section in relation to non-designated heritage assets. Hertfordshire Gardens Trust hope to undertake further research on grounds of the house to establish their heritage value. In the meantime, this special view acknowledges the importance of the view across this landscape.

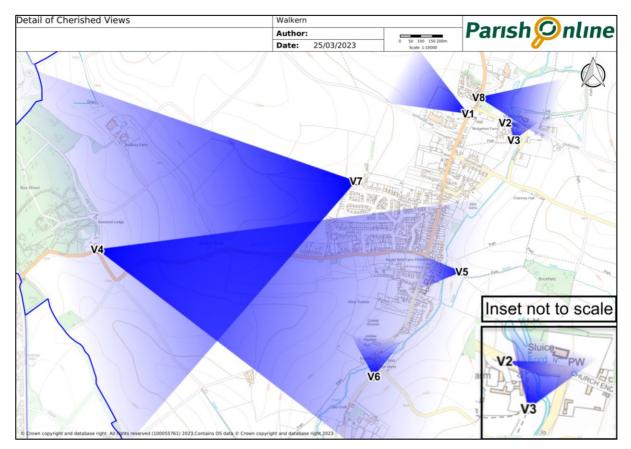


Figure 24 Detail of All Important Views

# **Appendix C Non-Designated Heritage Assets**

### Queen Elizabeth II pole mounted post box, Clay End (TL305251)

Poor condition. Located on small green in historic hamlet of Clay End. Significance enhanced by proximity of decorative cast iron lamp column.

### Decorative cast iron lamp column, Clay End (TL3305251)

Poor condition. Located on small green in historic hamlet of Clay End. Significance enhanced by proximity of Queen Elizabeth II pole mounded post box.



Figure 25: Post Box (left) and Lamp Column (right), Clay End

Pair of decorative cast iron lamp columns, High Street, Walkern (TL288262) and (TL288262)

Replica Victorian lamps on old decorative columns.



Figure 26: Decorative Lamp Columns (High Street)

Decorative cast iron lamp column in front of St Mary the Virgin (Grade I listed church), Church End (TL292265)



Figure 27: Decorative Lamp Column, St Mary's Church

### Bridge and Weir, High Street, Walkern

One mile downstream from the church and ford, on the River Beane lies the old water powered flour mill.

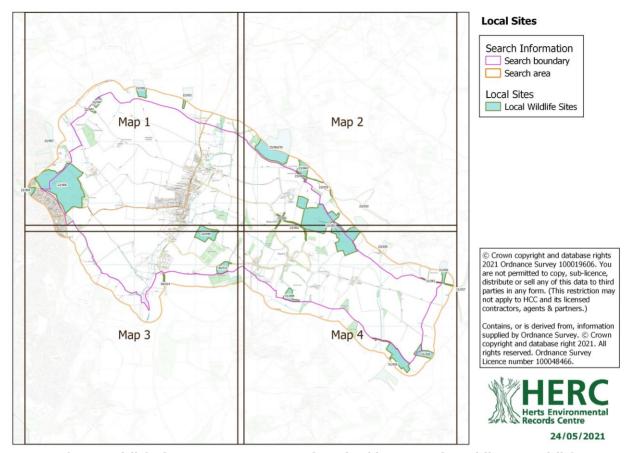
The bridge comprises red brick arches with capping stones, rebuilt and strengthened several times in its history to withstand road traffic into Walkern. Metal workings and paraphernalia remain in situ.

https://www.hertsmemories.org.uk/content/herts-history/places/rivers-and-canals/aspects-of-watton-at-stone-1



Figure 28: Weir (left) and Bridge (right), High Street

### Appendix D Designated Wildlife Sites



Extract from Wildlife Site inventory - Data Supplied by Herts & Middlesex Wildlife Trust

### 22/006 Pryor's Wood/Box Wood Tl270263

Ancient Hornbeam coppice with Pedunculate Oak standards woodland plus some Ash, Wild Cherry, and Hawthorn. The wood has been extensively cleared and replanted with Larch, Corsican Pine, Douglas Fir, Western Red Cedar, and Beech. Pryor's Wood is the nature reserve consisting of mostly old secondary woodland grown up on the site over the past 150 years. It is dominated by Pedunculate Oak with Silver Birch, Wild Cherry, Hawthorn, and some Hazel. There is an area of ancient Hornbeam coppice. a diverse assemblage of flowering plant species has been recorded including the local species Green Hellebore and Violet Helleborine. Pryor's Wood contains many woodland indicator species including Wood Anemone, Yellow Archangel, Primrose, Dog-violets, Bluebell, and the very local species Great Woodrush has been recorded here. Other records include the nationally notable beetle Platycis Minutus and the local White-Letter Hairstreak. The bird fauna is particularly rich with numerous breeding species including past records for Hawfinch and Wood Warbler. 17 species of mammal have been recorded including the hazel dormouse. At the eastern edge of Box Wood, within rough ground, is a disused chalk pit. other earthworks within the site add further habitat diversity. Wildlife Site criteria: ancient Woodland inventory site; woodland indicators.

#### 22/047 The Warren (n.e. of Stevenage) Tl273277

Ancient semi-natural Hornbeam coppice woodland with Pedunculate Oak and Ash standards. The understorey supports Hawthorn and Elder with Hazel and the ground flora contains woodland indicators, mainly Bluebell, with Bramble and Common Nettle. Wildlife Site criteria: Ancient Woodland with a semi-natural canopy and field evidence suggesting an ancient origin; shown on Bryant 1822): > 1 ha

#### 22/049 Coble's Spring and The Bushes Tl292255

Woodland divided into three compartments by rides, which partly support species-rich neutral grass. Coble's Spring in the east is an ancient woodland site and is mainly composed of planted Ash and Sycamore with some Scots Pine and European Larch. The ground flora supports ancient woodland indicators including Dog's Mercury in the west is divided into a northern section of secondary broadleaf woodland and a southern section of mainly of dense scrub with a large clearing. The broadleaved woodland is predominantly secondary Pedunculate Oak with a dense sub-canopy of Elder and Hawthorn and a ground flora dominated by Dog's Mercury. The grassy ride is the best area and supports herb-rich flora. The wood is used by protected species. Wildlife Site criteria: Part ancient Woodland (Coble's Spring) with restorable elements of its previous semi-natural character including some semi-natural canopy, shown on Bryant (1822) part old secondary woodland with a semi-natural canopy and varied structure.

### 23/002 Bassus Green Road Verges Tl304257

Broad grassy road verges comprising species-rich neutral grassland with damp areas, ditches, old hedges and scrub. The sward supports grassland indicator species including lady's Smock Meadow Vetchling, Common knapweed Cowslip Meadow buttercup and Common Sorrel. The nationally rare Scarlet Malachite beetle has been recorded. Wildlife Site criteria: grassland indicators: species.

#### 23/003 St. Johns Wood and Lords Wood Tl10256

Ancient semi-natural Pedunculate Oak Hornbeam woodland with mature Hornbeam coppice and frequent Pedunculate Oak standards. There are also Ash standards and Hazel coppice along with some Birch and Field Maple. The wood also comprises some secondary scrub woodland and areas which have been replanted. The ground flora is diverse, with records for numerous woodland indicators, including several Ferns Violets and Sedges, Bluebell, Yellow Pimpernel, Wood Sorrel, Wood Anemone Primrose and Violet Helleborine, an uncommon plant in Hertfordshire. There are numerous records for birds, including Nightingales. The Hazel Dormouse and Harvest Mouse are also present. Historically the site was well known for its diversity of butterfly species. External and internal wood banks, numerous small ditches and marshy/damp rides and habitat diversity. Wildlife Site criteria: ancient Woodland inventory site: Woodland indicators: species.

#### 30/015 Baron's Grove Tl294249

Part ancient semi-natural Pedunculate Oak/Hornbeam and ash, Field Maple, Hazel woodland with some Beech. Mixed plantation to the south. Two small ponds recorded in the north of the wood near the boundary. The northern margin is bordered by a Hawthorn hedge. a ditch and grassy ride mark the southern edge of the ancient woodland area, following a parish boundary. The ground flora in the northern part of the wood is dominated by Bluebell and Dog's Mercury. Wildlife Site criteria: ancient Woodland inventory site; woodland indicators.

### Appendix E Walkern Tree Charter

The Walkern Tree Charter will sustain landscapes rich in wildlife, whilst planting for the future. It is aimed at giving people the feeling of wellbeing, health and hope with the help of our trees.

The purpose of the Tree Charter is to:

- Protect irreplaceable trees and woodland
- Plan a greener local landscape and strengthen our existing landscapes
- Combat the threats to our habitats from flooding and climate change
- Improve accessibility for the community to the benefits of trees.

This will be achieved through the protection, management and enhancement of trees, woodland, and hedges. Of particular importance will be the scarce resource of ancient woodland and veteran trees. Box Wood is particularly at risk due to the subdivision of the woodland in to separate leaseholds. More details on Box Wood can be found as an addendum to this charter.

### Benefits of Trees

- Trees offer us health and wellbeing, by walking and viewing.
- There are many aspects of wildlife, colour and sounds that are within their canopy throughout the seasons.
- Trees give our fields and roadsides a definition, specifically in the rural parish of Walkern where they break up boundaries and can denote ancient sites.
- Trees absorb carbon monoxide and pollution from the increasing traffic through the village and in particular at the primary school where children play near to the road.

### Tree Care and Management Guidelines

- Residents should ensure that any trees and hedges within their curtilage are maintained. Annual pruning will be the householder's responsibility e.g. root, height and width and disposing of detritus.
- Tree Preservation Orders will be sought from East Herts Council where urgent and/or long-term protection of important trees is identified.
- The Parish Council will be responsible for adhering to the Charter on land that they own or manage, by ensuring maintenance and pruning as and when necessary, e.g. at Walkern Sports and Community Centre and the Playground in the High Street.
- Landowners should ensure that there is safe access to their woodland on accessible and maintained public paths.
- Landowners/leaseholders should manage and maintain their woodlands.
- The Parish Council will carry out a bi-annual walkabout to note any overhanging branches or other necessary work to ensure safety to the public as well as open reach cables etc, also noting any tree seedlings that have grown or are growing inappropriately and will act accordingly to rectify the problems.

- Highways will be responsible for maintenance to any existing tree/hedge that is deemed in need of work that does not belong to a householder and notified by the Parish Clerk.
- The landscape management contract for the 'Midsummer Vale' site will ensure the maintenance, care, pruning and replanting of all boundaries and native trees planted in accordance with planning conditions. The contract should include replanting as it is known a good percentage of new planting does not survive until established.

### Key Contacts for Enquiries and Issues

- Local Tree Warden (to be appointed by the Parish Council) in the interim contact Councillor Michele Rist michele.rist@walkernparishcouncil.org
- Tree Officer (Arboriculturist) at East Herts Council on 01279 655261
- Trusted Local Arborists and Nurseries
  - o RR trees, rowan@rrtrees.co.uk or 07792 129669
  - Andy Gardner, Specialist Tree Care & Landscapes, 18 Stevenage Road, Walkern, Herts SG2 7NN or 01438 860368
  - Van Hage Garden Centre, Pepper Hill, Great Amwell, Herts, SG12 9RP or 01920 870811

### Inventory of Trees and Woodland

An inventory of trees and woodland will be held by the Parish Council to include:

- Ancient and veteran trees
- Mature Woodland
- Established hedgerows
- New planting
- Woodland Walks
- Memorial trees

The outcome of this charter will be to make the air cleaner, to prevent flooding, to preserve the views and vistas in the Beane Valley and maintain the green corridors to enhance biodiversity.

### Walkern Tree Charter Addendum - Box Wood

- It is roughly 60 acres of ancient woodland in the Green Belt.
- The wood is covered by a Tree Preservation Order TPO639.
- It is a Local Wildlife Site.
- An Article 4 Direction was served on Box Wood on 22 July 2020 by East Herts Council.
  The Article 4 Direction removed permitted development rights in relation to means
  of access, gates, walls and fences and temporary uses of land. A permanent Article
  4 Direction will be sought by the Parish Council.
- Metal detecting is illegal on the site due to its status as a Scheduled Monument.
- Box Wood is mentioned in the Domesday Book.
- The Freehold of the site is still in the hands of a private single owner, but conditional leasehold plots have been sold.

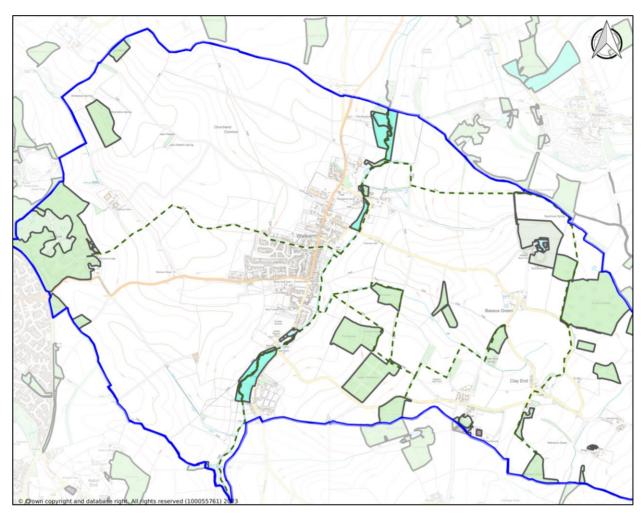
- The wood is well used and suffers from footfall and motorcycle use.
- A few ancient trees, from the remains of an ancient cemetery are still in existence in the garden of Box Wood House, including a veteran yew.
- Species of tree include Beech, Hornbeam, Oak, Douglas Fir, Red Cedar and European Larch, Grand Fir, Western Hemlock, Birch, Ash and Sycamore.



Figure 29 Veteran Yew, Box Wood

#### **Appendix F Green Corridors**

This map shows the Priority Habitat Inventory published by Natural England (Source: Parish Online) overlain with the Green Corridors in this Neighbourhood Plan.





#### Appendix G Local Green Space



LGS 1 & 2: Land west of the River Beane north of the Ford, Church End



LGS 1 & 2: Land east of the River Beane north of the Ford, Church End

There are views into both areas from the ford over the River Beane on Church End. These combine with other features to make this area a favourite meeting place and an area for informal recreation by residents and visitors. It is part of an identified 'Focal Point' in Walkern Conservation Area Character Appraisal (2016) and lies adjacent to the grade I listed St Mary the Virgin Church. Both sites are rich in wildlife, particularly birds; LGS 1 contains an established rookery.



LGS 3: Land adjacent to River Beane between Church End and Winters Lane

This attractive meadow affords extensive views into, across and out of the site to the ford and church, and over the River Beane to the countryside beyond. The riverside hedgerow is highlighted in the Walkern Conservation Area Character Appraisal (2016) as making a positive contribution to the conservation area. Two well-used public footpaths (35 & 18) crisscross the site. The thistle rich meadow adjacent to the river supports birds, butterflies & moths.



LGS 4: Land adjacent to Allotments, Totts Lane

This land next to the allotments contains a riverside hedgerow, which is highlighted in the Walkern Conservation Area Character Appraisal (2016) as making a positive contribution to the conservation area. The site also contributes to the rural setting of the village. It is used for grazing but has the potential to be managed to increase biodiversity along the river.





LGS 5: Allotments, Totts Lane

The village allotment site adjoins LGS4 and is adjacent to the River Beane, with views out across surrounding farmland. It includes well-tended allotment plots and a riverside hedgerow, which is highlighted in the Walkern Conservation area Character appraisal (2016) as making a positive contribution to the conservation area. It was previously recreation land but is now rich in wildlife, indicated by a record held at Hertfordshire Environmental Records Office of 600 species of butterflies & moths recorded by a former occupier of an adjacent house.



LGS 6: URC Graveyard, High Street

The graveyard is a tranquil spot on the edge of the village behind the URC church. This space has views out of it to the open countryside beyond. Its heritage value includes the gravestones and the setting the area provides for the Grade II listed church. It also includes a Box tree that is over 200 years old. The tranquillity of the space encourages wildlife. This space is being managed as a space where wildlife and visitors seeking quiet reflection time can co-exist.



LGS 7: Graveyard, Froghall Lane

This area on Froghall Lane is consecrated land owned by East Herts Council. At the Council's suggestion, the Parish Council are considering how they could best use the space as an asset for the village, possibly as a memorial garden. In the meantime, the area adds to the character of Froghall Lane. Historically it was occupied by a Baptist Chapel which is shown on an OS map of 1924 (see Walkern Conservation Area Appraisal and Management Plan page 16). The graves lined up against the wall on the left hand side appear in a photograph held by Walkern History Society.



LGS 8: War Memorial, High Street/Benington Road

The War Memorial and small grass triangle is part of an important 'Focal Point' in the Walkern Conservation Area Character Appraisal (2106). It marks the entrance to the village from the south. A memorial service with the laying of wreaths is held here on Remembrance Day. This is a well preserved and important architectural feature and the green and its setting should be preserved.

# Local Green Space Assessment - Basic Criteria

Site description	No	Potential development site	Other designation	Common or Village Green	Garden	Owner known	Planning Application
Land west of River Beane at ford, Church End	1	N	N	N	N	Y	N
Land east of River Beane at ford, Church End	2	N	N	N	N	Y	N
Land adj River Beane between Church End and Winters Lane	3	N	N	N	N	Y	N
Field adj to Allotments, Totts Lane	4	N	N	N	N	Y	N
Allotments, Totts Lane	5	N	N	N	N	Y	N
URC Graveyard, High Street	6	N	N	N	N	Y	N
Graveyard, Froghall Ln	7	N	N	N	N	Y	N
War Memorial, High Street	8	N	N	N	N	Y	N

<sup>\*</sup>SM is the abbreviation for Scheduled Monument (a national heritage designation)

Site description	No	Size (ha)	Local in Character	Extensive Tract of Land	Very Special to the local Community	Close to the community it Serves
Land west of River Beane at the Ford, Church End	1	0.02	Y	N	Y	Y
Land east of River Beane at the Ford, Church End	2	0.15	Y	N	Y	Y
Land adj River Beane between Church End and Winters Lane	3	2.97	У	N	Y	Y
Field adj to Allotments, Totts Lane	4	1.03	Y	N	Y	Y
Allotments, Totts Lane	5	0.53	Y	N	Y	Y
URC Graveyard, High Street	6	0.07	Y	N	Y	Y
Graveyard, Froghall Ln	7	0.04	Y	N	Y	Y
War Memorial, High Street	8	0.01	Y	N	Y	Y

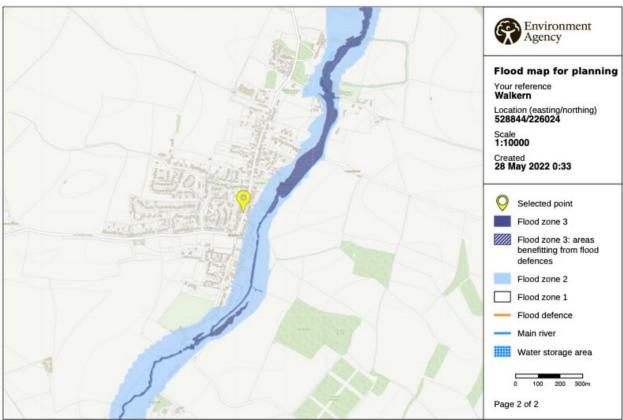
# **Local Green Space Assessment - Special Features**

Site description	No	Attractiveness of Site	Historical Significance	Recreation Use	Tranquil	Wildlife
Land east & west of River Beane at the Ford, Church End	1 & 2	Views into these green spaces from the ford over River Beane are important and combine with other features, to make this area a favourite meeting place	Part of noted 'Focal Point' in Walkern CACC 2016*1, adj to grade I listed church	No public access	yes	Supports bird life (LGS 1 contains established Rookery) adjacent to River Beane
Land adj to River Beane between Church End and Winters Lane	3	Attractive meadow with important hedgerow along River Beane, affording extensive views into/across and out of the site to the ford & church	no	Crossed by two footpaths (35 & 18), well used by walkers	yes	Thistle rich meadow supports birds, butterflies & moths
Field adjacent to Allotments, Totts Lane	4	The continuation of LGS 3 with an important hedgerow along the River Beane contributing to the setting of the village and conservation area	no	No public access	yes	no
Allotments, Totts Lane	5	Site adjoins LGS4 and the River Beane with views out across surrounding farmland, includes well- tended allotment plots with important hedgerow	no	Previous recreation site now well-used allotments	yes	Former occupier of adj house recorded 600 species of moths & butterflies*2
URC Graveyard, High Street	6	Pretty church garden with views out into open countryside beyond village through trees and hedges on boundary	Setting of Grade II listed Chapel, mentioned in CACA 2016	Available for public use as a quiet space	yes	Quiet place animals, birds, butterflies and insects
Graveyard, Froghall Lane		A small green space near the centre of the village containing gravestones from Baptist Chapel	Consecrated Graveyard Mentioned in CACA 2016	Publicly owned community space	yes	No information
War Memorial, High Street	8	Part of an important 'Focal Point' in the Walkern Conservation Area Character Appraisal (2106) and marks entrance to village from south	Remembranc e Day memorial service & laying of wreaths held here. Well preserved architectural feature	no	no	no

 $<sup>^{*1}</sup>$ Walkern Conservation Area and Character Appraisal 2016

<sup>\*2</sup>List held at Hertfordshire Environmental Records Office

# Appendix H Walkern Flood Plain Map

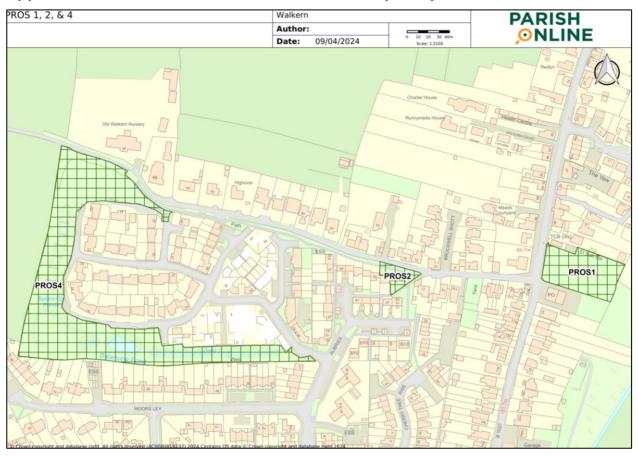


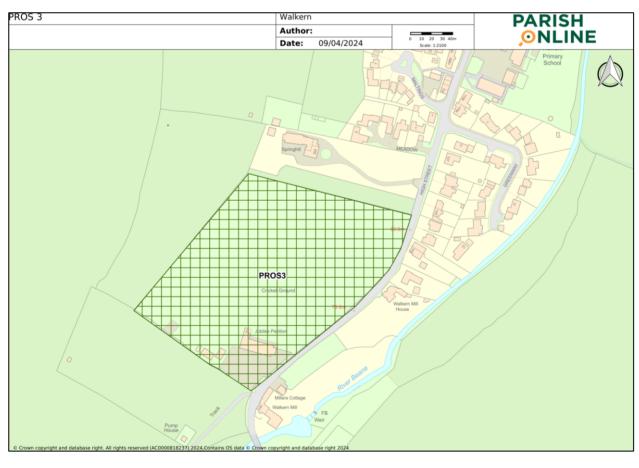
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#### Source:

Flood Risk Information

# Appendix I Detail of Protected Recreational Open Spaces







PROS1: Recreation Ground, High Street

The recreation ground is a safe fenced space in the centre of the village with a range of play equipment. There is a funded project to update the whole site including a greater range of equipment for all ages. More seating will be introduced with further planting of native trees and hedges to attract wildlife. There are views out of the site over large gardens to the River Beane. The site is identified as an important open space that should be protected in the Walkern Conservation area Character appraisal (2016).



**PROS2: Play Area Aubries** 

This is a small safe site within the Aubries development with play equipment for smaller children. it is the only play area available without having to cross the high Street to the recreation ground.



PROS3: Sports Field, High Street

This is the main sports and social club field, which is used for football in the winter and cricket in the summer. The annual village fete is held here. The field is well used by residents for picnics, dog walking and exercising. it is a valuable asset for the village.



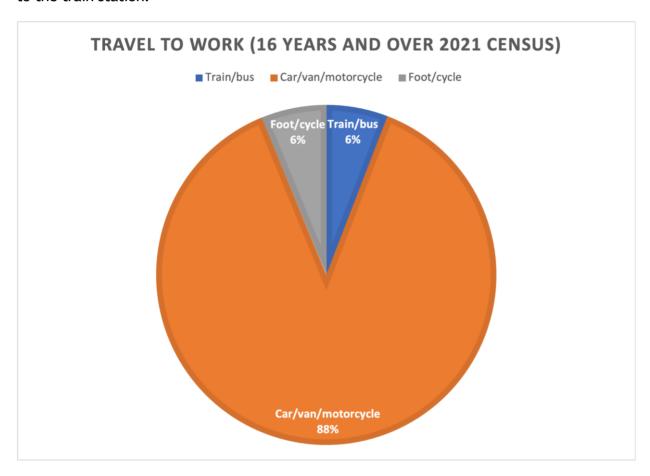
**PROS4: Midsummer Meadows** 

This space is an integral part of the Midsummer Meadows housing development. Doubling as an area of biodiversity and incorporating SUDs, it is also an important walking link through to Froghall Lane.

#### **Appendix J Car Parking Standards**

On-street parking in Walkern High Street and in the residential roads of Aubries and Moors Ley causes traffic congestion and issues with access for the emergency services. In Aubries and Moors Ley in particular, where insufficient private parking spaces were provided when the development was built, cars are parked on pavements to avoid blocking the narrow roads. This also creates a safety issue for pedestrians.

The lack of adequate public transport forces villagers to use their own vehicles to travel to work. Preliminary 2021 census figures for the Parish of Walkern show that only 6 % of those who travel by train of bus. It is likely that those travelling by train also use their car to travel to the train station.

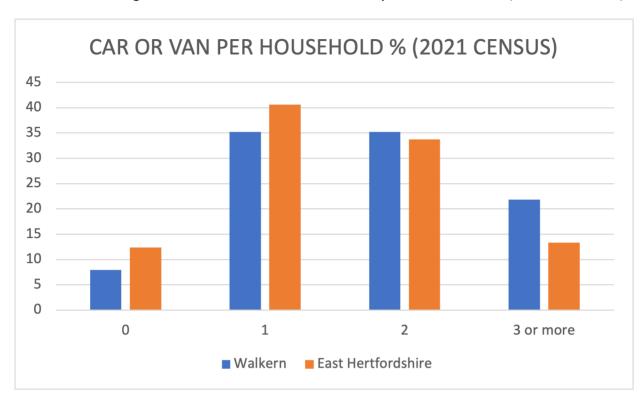


This pie chart represents those aged 16 and over, in employment, travelling to work (when the census was taken 41% of residents were recorded as working mainly from home) and shows the overwhelmingly large percentage of workers who use their car to get to work.

Source: ONS Census 2021 Walkern Profile Preview (https://www.ons.gov.uk/visualisations/customprofiles/build/)

In the building and development section of the Walkern Neighbourhood Plan Questionnaire residents were asked what facilities should be included in new housing developments. 80% of respondents said that all new builds must have parking spaces or garages.

East Herts District Plan minimum residential parking standards are 1.5 off-street spaces for a one-bed home. However, car ownership is different in Walkern, with significantly more households owning either 2 cars or 3 or more cars compare to East Herts (see chart below).



In addition, recent applications for residential development in East Herts have seen developers arguing that on-street parking spaces should be allowable to satisfy parking standards. This would not be acceptable in Walkern where problems caused by on-street parking are already acute.

### Appendix K Action Plan

Issues were identified through consultation with residents. The Parish Council will resolve the issues in the Action Plan using developer contributions and other funding mechanisms.

Issue	Outcome sought	Measures sought	Progress
Walkern Playground	To enable the area	Funding to be sought via Biffa	Improvements inc. tree
needs updated play	to be better used	and other possible grant	surgery, bin and
equipment, planting	and encourage	schemes. \$106 money also to	replacement w/chair
and more seating.	more wildlife.	be used.	accessible seat/table.
Height and weight	To prevent heavy	Lobby HCC Highways. Further	Pending
restrictions to be	vehicles driving	measures being sought as	
enforced for through	through the village	signage is not effective.	
traffic.	unless for business.	organization and an extension	
Congestion in the High	To install traffic	Lobby HCC and police and	S106 for High Street
Street and speed of	calming measures	make them aware of the	parking Bays & yellow lines
traffic.	throughout village.	danger to residents	proposed.
Congestion from cars	To improve safety	Lobby for more enforcement	None, and situation is
parked outside	for residents,	by traffic wardens. Provide a	worsening.
primary school and	children and drivers	drop-off area for school to	
side roads.	negotiating parked	reduce time cars wait in side	
	cars.	roads with engines running.	
Lack of play/sporting	To extend health	Direct S106 money and other	New fitness equipment,
facilities at WSCC.	and social activities	grants towards achieving the	play equipment/picnic
	for all ages	outcome.	benches installed.
Lack of crossing points	To create a safer	S106 money to install lines by	Survey carried out and site
and entrances to	and more accessible	WSCC to enable w/chair users	plan drawn up showing
public areas	village, where ever	to use dropped kerb. Marking	areas of concern (see NP
(Equalities Act 20120)	reasonably possible.	designated parking bay at	Consultation Statement).
,		shop. WPC to keep paths free	,
		from overgrowth.	
Village signage dated	To provide visual	WPC to ensure signs are	Sign renewed at Clay End.
and in poor condition.	information and	visible; cleaned and	Village signs cleaned
	create safer driving	overhanging trees and	annually. Seating to be
	conditions.	shrubbery cleared.	installed Froghall Lane
		-	graveyard.
Lack of seating in	To enhance the life	Used S106 and WPC funding to	Seating installed at WSCC.
public places.	of residents,	install seating at the	
	particularly the	Playground and benches at	
	elderly & disabled.	Froghall Lane graveyard.	
Vehicle speeds too	To reduce vehicle	Liaise with HCC Highways and	Pending
high.	speeding/use of the	polices for traffic calming	
	village as a rat run.	measures to be installed.	
Impact of aircraft	To ensure aircraft	Lobby London Luton Airport	WPC has sent an objection
noise/pollution.	fly at correct height	and gain support from	to holding area over
	and on flight paths.	LADCAN.	village. WPC has now
			subscribed to LADACAN
Height and weight of	To eliminate	Signage, weight restrictions	Road layout changed at
vehicles using Totts	oversized vehicles	and width restrictions needed.	Winters Lane/Bockings to
Lane/Winters Lane	on narrow lanes.		prevent HGV use.
Future lack of burial	To create further	Extension of garden of	Vicar supports this and has
spaces in St Mary's	space for residents	remembrance. Permission to	given permission.
churchyard.	who wish to rest in	be sought from Diocese.	
	the churchyard.		
	To provide public	A suitable space would be on	Owner agreed to consider
No public electric			
vehicle charging points	charging facilities	Clark's garage forecourt.	installation, but costs
•	charging facilities for hybrids and		would need to be
vehicle charging points in the village.	charging facilities for hybrids and electric cars.	Clark's garage forecourt.	would need to be investigated.
vehicle charging points in the village.  Negative aspects of	charging facilities for hybrids and electric cars. Improve	Clark's garage forecourt.  Use \$106 funding to action the	would need to be
vehicle charging points in the village.	charging facilities for hybrids and electric cars.	Clark's garage forecourt.	would need to be investigated.

#### Appendix L Abbreviations & Glossary

ACV Asset of Community Value

Affordable Housing Housing for sale or rent at below market prices

Ancient Woodland Woodland known to have existed continuously since 1600

Brownfield Land that has been previously developed

Conservation Area Designated under Section 69 of the Town and Country Planning

Act as being of special architectural or historical interest

CIL Community Infrastructure Levy

DEFRA Department for Environment, Food and Rural Affairs

EHDC East Hertfordshire District Council

Flood Plain Land liable to flood from a watercourse

Green Corridor An area of habitat connecting wildlife populations

HCC Hertfordshire County Council

HER Hertfordshire Historic Environment Record
HERC Hertfordshire Environmental Records Centre

Infrastructure Services necessary for development to take place, e.g., roads LADCAN Luton and District Association for the Control of Aircraft Noise

LGS Local Green Space

Local Plan East Herts District Plan (2018)

Locality A national membership network supporting local community

organisations See www.locality.org.uk

Mitigation Measures taken to lessen the effects of development

Neighbourhood Area Area to which the Neighbourhood Plan relates

Neighbourhood Plan Walkern Neighbourhood Plan

NERC Act Natural Environment and Rural Communities Act 2006 NPPF National Planning Policy Framework December 2023

NPPG National Planning Practice Guidance

https://www.gov.uk/government/collections/planning-

practice-guidance

Objective A goal to assist in achieving the overall vision for an area

Open Space Space of public value e.g., land, rivers and lakes

Section 106 Developer contributions under Section 106 of the Town and

Country Planning Act 1990

Sequential Test Methodology ensuring development is sited in the best location

SPD Supplementary Planning Document

Sustainable Development Development that meets the needs of the present, without

compromising future generations to meet their own needs

URC United Reformed Church

Vernacular A local style of architecture for homes and domestic buildings

View/Vista Pleasing sight from a place/ or a long narrow view

Walkern Refers to the village rather than the parish

WPC Walkern Parish Council

WSCC Walkern Sports and Community Centre

#### **Appendix M References and Resources**

Buntingford Community Area Neighbourhood Plan Examination Report 8 November 2016

East Hertfordshire Green Infrastructure Plan. Land Use Consultants, March 2011

East Herts District Plan 2011-2033. October 2018

Great Horwood Parish Neighbourhood Plan 2014 - 2031. March 2015

Hertfordshire Biodiversity Action Plan.

Hertfordshire ecological network Mapping. HERC, 2022

Landscape Character assessment SPD. East Herts Council, 2007

Local green Space designation. Open Spaces Society, 2015

Local green Space Methodology. Bedford borough Council, 2015

Neighbourhood Planning guidance note. East Herts Council, December 2019

Neighbourhood Statistics, ONS 2001 and 2011 Census (NOMIS), 2021 Census

Planning Practice guidance

#### Locality

Walkern housing needs Survey. Community Development Action Hertfordshire, Feb 2017

River Beane Catchment Management Plan. River Lea Catchment Partnership,

Stevenage to Walkern Multi-use Path Feasibility. Groundwork Hertfordshire, 2009

Thame neighbourhood Plan. Thame Town Council, examination Version November 2012

The localism act 2011

The National Planning Policy Framework December 2023

The Neighbourhood Planning (General) Regulations 2012 and updates

East Herts Council Parking Standards SPD

Walkern Conservation Area Character Appraisal. East Herts Council, December 2016

North Herts Museum report published by Keith J Fitzpatrick-Matthews 2020

Historic England Research Report Series 17-2019. January 2021

Landscape Issues in your Neighbourhood Plan (CPRE)

#### Appendix N Acknowledgements

Walkern Parish Council would like to thank all the people and organisations involved in preparing the original Neighbourhood Plan. A special thank you goes to Michele Rist who has worked tirelessly with our planning consultant to update information, photographs, references, and text, inputting new ideas to make the Walkern Neighbourhood Plan First Revision the best it can be.

Chris Birt - analysis of village survey data

Heidi Broady - Parish Clerk

Ray Carter - landowner

Paul and Anne Collis - ornithological knowledge in and around Walkern Parish

The late David de Boinville - landowner

**Graphix** - printers

Hertfordshire Mercury - printing articles & photographs

Herts & Middlesex Wildlife Trust - wildlife data & mapping data

Philip Hewitt - Photographs

The late Dr John Hill - historical evidence in and around Walkern Parish

Gerri Hudson - photos of slow worms and newts in and around Froghall site

The late Derek Jackson - historical knowledge of Walkern

Steve Jenner - former chair of Walkern Parish Council

Peter Lincoln - landowner

The late Stephen Lowe - art materials and loan of display boards

Paradigm Housing - housing association

John Pearson - detailed collection of moth species within Parish

Andy Phillips - geological advice

Jo Ransom - Funding

Michele Rist - Photographs

Mae Standing - pledge tree

Dave Standing - original maps and new cover design

John Stinchcombe - details of trees in Froghall and wider area

**Dan Taylor** - photos

United Reformed Church - use of meeting hall

Jacqueline Veater (Govresources) - consultant to Walkern Parish Council

The late Brian Wakeley - landowner

James Wakeley - landowner

Walkern Action - enabling communication with the village

Walkern History Society - historic information and use of Walkern history boards

Walkern Journal - printing information and communication with the village

Walkern Parish Council - notice board availability for communication

Walkern Stores (Now Budgens)- posters and collecting box for questionnaires

Mrs Robin Warner-Smith - landowner

Mr And Mrs Wilson - landowner

The late Chris Windebank - logo, banner and badges

# Agenda Item 10

#### **East Herts Council Report**

#### Council

Date of meeting: Wednesday 24 July 2024

**Report by:** Councillor Ben Crystall – Leader of the Council

Report title: Community Governance Reviews Working Group

Ward(s) affected: (All Wards);

**Summary** – The Local Government and Public Involvement in Health Act 2007 ('the 2007 Act') empowers a principal council such as East Herts to review and make changes to community governance within its area. The term 'community governance' in this context relates to town and parish councils. Government guidance published in 2010 states that it is good practice for a principal council to carry out a review every 10-15 years. This report asks Council to establish a Community Governance Review working group to carry out the review.

#### **RECOMMENDATIONS FOR COUNCIL:**

(a) That a Community Governance Review working group be established to commence the review process.

#### 1.0 Proposal(s)

1.1 To establish a Community Governance Review working group to identify potential areas to take forward to a Community Governance Review. The working group will recommend to Council which parish councils may be subject to the review on 16 October 2024.

#### 2.0 Background

- 2.1 The Local Government and Public Involvement in Health Act 2007 ('the 2007 Act') empowers a principal council such as East Herts District Council to review and make changes to community governance within its area. The term 'community governance' in this context relates to town and parish councils.
- 2.2 Changes to community governance arrangements must be made in accordance with the recommendations of a Community Governance Review (CGR) undertaken by the Council. A CGR is a review of the whole or part of the district with a view to making recommendations on one or more of the following:
  - Creating, merging or abolishing parishes;
  - Boundary alterations between existing parishes;
  - The naming of parishes and the style of new parishes;
  - The establishment of parish councils;
  - The electoral arrangements for parish councils (the ordinary year of election; council size; the number of councillors to be elected to the council, and parish warding), and/or
  - Grouping parishes under a common parish council or degrouping parishes.
- 2.3 In undertaking a CGR, a principal council must undertake certain actions set out in the 2007 Act and must follow guidance issued by the Secretary of State and the Local Government Boundary Commission for England (LGBCE).
- 2.4 The Council may undertake a CGR at any time either in response to a specific issue such as a change in population resulting from new housing development or as part of a periodic programme of reviews (the guidance states that principal councils should consider undertaking a CGR every 10-15 years). Subject to certain qualifications a principal council must carry out a CGR if it receives a valid community governance petition or formal 'application' under the terms of the 2007 Act.

- 2.5 At the meeting on 26 July 2023, Council agreed to carry out a Community Governance Review for Ware, Wareside and Thundridge and the Rush Green area. The timetable for this review has now elapsed and the proposal is to now include these moving forward in the new review.
- 2.6 Officers wrote to all parish councils in May 2024 to inform them that the Council would be proposing a CGR and sought their initial views on whether they would like to be included.

# Community governance reviews – process, timing and terms of reference

- 2.7 The Council may decide how to undertake a CGR, provided it complies with the legislation and statutory guidance. The review must include a period or periods of public consultation and must satisfy certain requirements in relation to the publication of recommendations and consideration of representations received.
- 2.8 When undertaking a review the Council must have regard to the need to secure community governance that reflects the identities and interests of the community in the area, and that is effective and convenient. The Council must consult local electors in the area under review and other persons or agencies who appear to have an interest in the review. The Council must take into account any representations it receives as part of the review. In relation to proposed electoral arrangements, a CGR must take into account projected electorate figures over a five year period.
- 2.9 A community governance review will typically take up to 12 months to complete (and in the case of a review triggered by a statutory petition or request must be completed within this timescale). Following the statutory process, if the Council accepts the recommendations arising from a review it will make a Community Governance Reorganisation Order to implement the proposals.

2.10 Any revised electoral arrangements made as a result of a community governance review will then come into effect at the next ordinary local elections (i.e. in May 2027).

#### **Community Governance Review working group**

- 2.11 It is recommended that a working group be set up to identify areas for a CGR.
- 2.10 The working group will have six Members and will be politically balanced. Group leaders will be asked for their nominations to the group. The political balance of the group will be as follows:

Party	Members
Green	2
Conservative	2
Liberal Democrat	1
Labour	1

- 2.11 The group will be tasked with reviewing town and parish councils across the district to identify areas to take forward for a review. They will be provided with a list of suggested areas for review made up of:
  - (a) suggestions from the Local Government Boundary Commission for England (LGBCE) following their electoral review of East Herts in 2022
  - (b) formal requests from town and parish councils; and
  - (c) proposals identified by Officers including responses to the informal write out in May 2024.
- 2.12 The group will present a report to Council on 16 October 2024 to recommend the town and parish councils that will be subject to the CGR with their terms of reference and the timetable for the review.

2.13 Subject to approval, the CGR will follow this timetable with dates to be confirmed at the October Council meeting:

#### Stage of process

Publication of terms of reference

#### **Initial submissions**

Initial submissions invited/publicity campaign

Deadline for initial submissions

Consideration of submissions/ preparation of draft recommendations

#### Consultation on draft recommendations

Publication of draft recommendations

Consultation on draft recommendations/publicity campaign

Deadline for consultation responses

Consideration of responses/ preparation of final recommendations

#### **Decisions & implementation**

Publication of final recommendations

Council meeting to make any Reorganisation Order

Effective date for any revised electoral arrangements

#### 3.0 Reason(s)

- 3.1 Best practice dictates that a principal council should consider conducting a review every 10-15 years.
- 3.2 The proposed community governance review will ensure that parish/town boundaries and wards are reviewed in the light of the changes to district ward boundaries with a view to putting in place governance arrangements at parish/town level that are effective and convenient and reflect community interest and identities.

3.3 All town and parish councils will be invited to make suggestions to the CGR working group.

#### 4.0 Options

- 4.1 The option exists for the Council to decide not to proceed with establishing a community governance review working group outlined in the report.
- 4.2 However, this option is not recommended as a community governance review represents an opportunity to put in place parish/town governance arrangements that reflect community interests and identities and promote efficient and convenient local government and to address any anomalous boundaries. Furthermore, the LGBCE has suggested that the Council should consider taking areas in Ware and Rush Green forward.

#### 5.0 Risks

- 5.1 Failure to undertake the community governance reviews proposed would carry a risk that community governance arrangements going forward do not fully reflect community interests and identities or promote efficient and convenient local government.
- 5.2 In addition, the 2007 Act provides for local electors to petition for a review, which the Council would have to complete within 12 months of receipt of a valid petition under the Act.
- 5.3 It will be necessary for adequate staff resources within the Electoral Services team or elsewhere in the authority to be allocated to ensure that the reviews can be completed within the timetable required.

#### 6.0 Implications/Consultations

#### **Community Safety**

No

#### **Data Protection**

No

#### **Equalities**

Yes – The proposed community governance reviews will include consultation with local electors and other interested parties including organisations working with and on behalf of under-represented groups. The guidance issued by the Secretary of State and LGBCE states that 'community cohesion is about local communities where people should feel they have a stake in the society, and in the local area where they live by having the opportunity to influence decisions affecting their lives. This may include what type of community governance arrangements they want in their local area. The 2007 Act requires principal councils to have regard to the need to secure that community governance reflects the identity and interests of local communities; the impact on community cohesion is linked strongly to it'.

#### **Environmental Sustainability**

No

#### **Financial**

Yes — Undertaking the proposed community governance reviews will give rise to costs, in particular relating to staff resources to manage and report on the reviews and the preparation and production of publicity/consultation materials. These costs will be met from within the existing budgets and staffing resources of the relevant council services.

#### **Health and Safety**

No

#### **Human Resources**

No

#### **Human Rights**

No

#### Legal

Yes – The relevant legal provisions, powers and duties of the Council in relation to the each matter covered by this report are set out in the main body of the report.

#### **Specific Wards**

The Community Governance Review will cover all wards in the district.

# 7.0 Background papers, appendices and other relevant material

7.1 Government guidance on CGRs

<u>Guidance on community governance reviews</u> (<u>publishing.service.gov.uk</u>)

#### 7.2 Council report 26 July 2023

Agenda for Council on Wednesday 26th July, 2023, 7.00 pm - East Herts District Council

#### **Contact Member**

Leader of the Council, Cllr Ben Crystall

ben.crystall@eastherts.gov.uk

#### **Contact Officer**

James Ellis, Head of Legal and Democratic Services

james.ellis@eastherts.gov.uk

#### **Report Author**

Edward McCreadie, Katie Mogan, Deputy Elections Manager, Democratic and Electoral Services Manager

# edward.mccreadie@eastherts.gov.uk, katie.mogan@eastherts.gov.uk

# Agenda Item 11a

#### **Motion on Local Authority Funding**

This Council recognises that Local Government nationally is facing a £6.2 Billion funding gap over the next 2 years, and this will have a big impact on the financial situation in East Herts.

This council also notes that Central government relies on Local government to provide essential community services – like collecting rubbish bins, cleaning the streets, providing new homes, providing social care and much more.

It is clear that a much better relationship is needed between Central and Local Governments, - one which would provide long-term financial certainty and confidence for Local Authorities.

This Council further notes that the Local Government Association, (LGA) of which this Council is a member, published on June 2024 a Local Government White Paper on funding reform and also on improving the relationship between Central and Local government. The paper sets out 6 of the Challenges which are facing the country at the moment, and which are all relevant to the residents of East Herts District. They are :- Delivering Inclusive Financial Growth, Building the Homes we need, Supporting our Children and Young People, Reforming and Sustainably Funding Social care, Supporting Place- making, and Backing Local Climate Action. In this paper it makes detailed proposals about the actions which could be taken to tackle these challenges.

The LGA is calling on Central Government to provide adequate, longer-term funding for Local Authorities which would give them long-term financial certainty and sustainability in the provision of services. There should be an end to the proliferation of different funding pots and to the competitive bidding for grant funding.

This Council resolves to express its strong support for this White Paper. This Council also calls on our new central Government to respond positively to the White Paper, and to demonstrate this by providing adequate, long-term funding for all Local Authorities.

Accordingly, it will write to the LGA Senior Vice-Chairman, and also to the government's Secretary of State for Housing, Communities and Local Government expressing these views.

Motion proposed by Cllr Mione Goldspink and seconded by Cllr Richard Townsend.

# Agenda Item 11b

# The East Herts District Council (EHDC) Ecological and Biodiversity Crisis (EBC) Motion

This Council recognises that there is an ecological and biodiversity crisis, and the natural world is under threat. In our county alone 76 species became extinct in the last 50 years<sup>1</sup>. Insect populations have suffered drastic declines, with far-reaching consequences for both wildlife and people. With a third of our food crops pollinated by insects, there is a lot to lose. Much of our wildlife relies on insects for food. Without them, we risk the collapse of our natural world.

This growing ecological crisis is intrinsically linked to climate breakdown which is beginning to seriously affect the health of our environment and the wellbeing of residents.

In East Herts we have special responsibility for valuable wetland areas found in the Stort Valley, and the internationally important, Lea Valley Special Protection Area (SPA) and Ramsar Site. Our chalk rivers are not yet protected by statutory designations but are under increasing threat from water abstraction and pollution, and so need special protection. A recent chalk stream survey by Salmon and Trout Conservation UK showed that numbers of mayflies, a key indicator species for river health, were down by 44 per cent when compared with 1998 data.

This Council believes that the consequences of biodiversity loss and ecological impacts, alongside the climate emergency, are so severe that one of our top priorities must be to put actions in place that help prevent these impacts from getting worse. We have already started to review what can be done to conserve and enhance biodiversity, as required under the Biodiversity Duty of the Environment Act 2021. Furthermore, the Council has contributed to the formulation of the Hertfordshire Climate Change and Sustainability Partnership's Biodiversity Action Plan and is working with partners across the county on the Local Nature Recovery Strategy which is due to be finalised within the coming 18 months. The council has fully incorporated the Biodiversity Net Gain requirements, also introduced by the 2021 Act, into its planning requirements, with detailed guidance available to developers on the Council's website.

Despite the activity, however, this Council recognises it must continue to change practices and both listen to the voices of and use its own voice to advocate on behalf of, our residents, rural and urban communities, businesses, farmers, landowners and our precious species, habitats, and ecosystems to protect our critical natural capital. Across its own estate this Council will lead change, improve resilience, inspire the community and collaborate with all interested parties and organisations to promote the recovery of biodiversity.

This Council reaffirms its commitment to protecting our environment, as follows:

- 1. This Council declares an Ecological and Biodiversity Crisis (EBC)
- 2. We commit to embedding nature's recovery at the heart of its strategic plans (including the East Herts Local Plan), policy areas, service contracting and decision-making processes.
- 3. We support the goal defined by the Wildlife Trusts to protect 30% of land for nature by 2030, in line with national and international commitments to biodiversity
- 4. We commit to tackling the climate and nature emergencies together and prioritising investment in nature-based solutions to climate change.
- 5. We resolve to use an evidence-based approach to protect critical natural capital, build back and reverse losses to our nationally and internationally important species, habitats and ecosystems including our rare chalk streams
- 6. We resolve to set up a Biodiversity Forum, consisting of elected members (cross party), officers and co-optees from expert bodies, to examine the ecological and biodiversity needs of the district and put forward proposals for the Council's consideration.

Proposed by Councillor Tim Hoskin and seconded by Councillor Sue Nicholls